# Clay County Moorhead, MN





Clay County fair celebrating "100 years!"

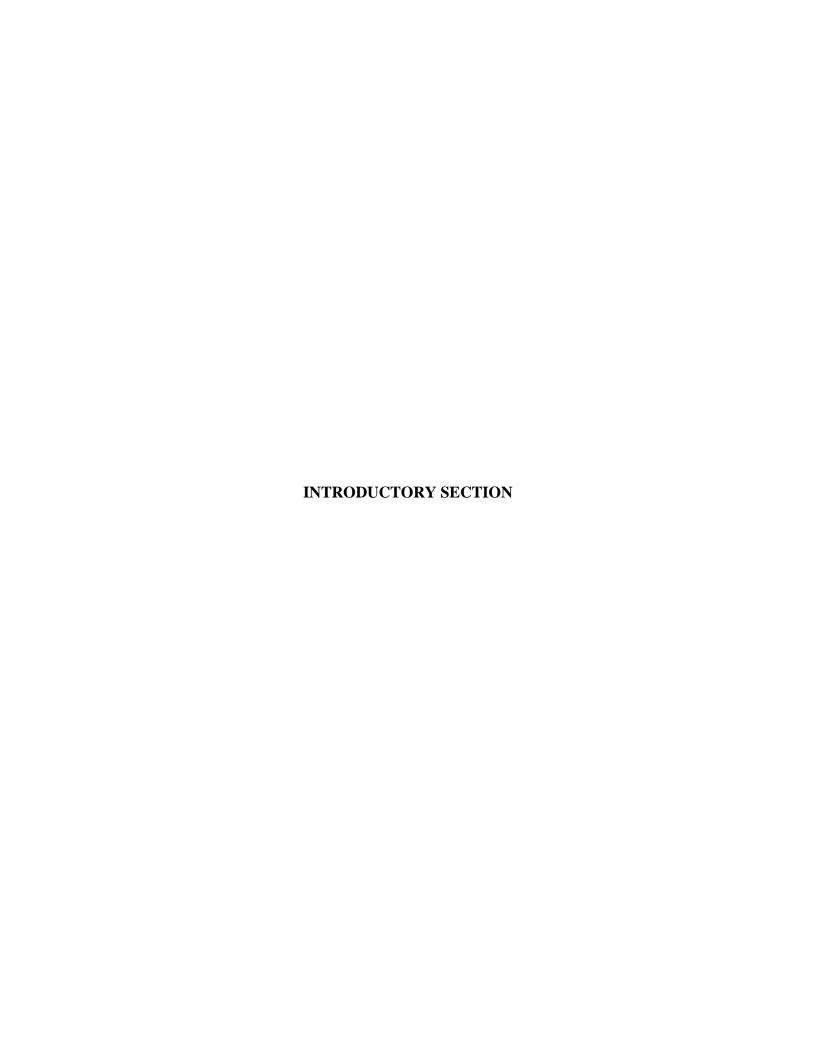
Annual Financial Report For Year Ending December 31, 2013

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#### **COUNTY AUDITOR**

LORI J. JOHNSON

Office Telephone: (218) 299-5006

Fax: (218) 299-5195



Honorable Chairman and Commissioners Clay County Board of Commissioners 807 North 11th Street Moorhead, MN 56560

Gentlemen,

The Annual Financial Report of Clay County is submitted for the fiscal year ended December 31, 2013. This report was prepared by the County Auditor's Office. Responsibility for both the accuracy of the presented data and completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner that presents fairly the financial position of the County and results of operation of the County, as measured by the financial activity of its various funds, and all disclosures necessary to enable maximum understanding of the County's financial affairs.

The Annual Financial Report is presented in two sections: Introductory and Financial. The Introductory Section includes this transmittal letter and the County's organizational chart. The Financial Section includes the Management's Discussion and Analysis, the Basic Financial Statements, the Required Supplementary Information, and the Supplementary Information.

This report includes all of the funds and entities, which are considered to be under the direction and control of the County Board. The County provides a full range of services including public safety and law enforcement; courts and probation services; tax assessment and collection; vital statistics and public records; human services; highways, planning, inspection, and environmental health; and recreation and cultural services.

Copies of this report will be sent to elected officials, County management, bond rating agencies, and governmental agencies, which have expressed an interest in Clay County's financial affairs.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes to the financial statements, presented with the basic financial statements, are an integral part of this Annual Financial Report and should be read for a full understanding of the statements and information presented herein.

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Clay County Courthouse 807 11th Street North P.O. Box 280 Moorhead, Minnesota 56561-0280

#### INDEPENDENT AUDIT

Minnesota State Law requires an audit to be made of the books of accounts, financial records, and transactions of the County by the State Auditor. This requirement has been complied with, and the Auditor's opinion is included in this report.

The State Auditor will issue a management and compliance letter covering the review, made as part of their examination of Clay County's system of internal control and compliance with applicable legal provisions. The management and compliance letter will not modify or affect, in any way, this report on the financial statements.

### **ACKNOWLEDGMENTS**

The preparation of this report could not be accomplished without the professional and dedicated services of the entire staff of the Auditor's Office.

Sincerely,

Lori J. Johnson

Clay County Auditor-Treasurer

# ORGANIZATION DECEMBER 31, 2013

Office	Name	Term Expires
Elected		
Commissioners		
1st District	Wayne Ingersoll*	January 2017
2nd District	Frank Gross	January 2017
3rd District	Jon Evert	January 2015
4th District	Kevin Campbell**	January 2015
5th District	Grant Weyland	January 2017
Attorney	Brian Melton	January 2015
Auditor-Treasurer	Lori J. Johnson	January 2015
County Recorder	J. Bonnie Rehder	January 2015
County Sheriff	Bill Bergquist	January 2015
Appointed		
Assessor	Nancy Gunderson	December 2016
County Administrator	Brian Berg	Indefinite
Highway Engineer	David Overbo	May 2014
Surveyor	Brian Rittenhouse	December 2014
-		

\*Chair

<sup>\*\*</sup>Vice Chair









# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

SUITE 500 525 PARK STREET SAINT PAUL, MN 55103-2139

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#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Clay County

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clay County as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the

financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clay County as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter - Change in Accounting Principle

As discussed in Note 1 to the financial statements, in 2013 the County adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34*, and Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which represent changes in accounting principles. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Clay County's basic financial statements. The introductory section and the supplementary information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 10, 2014, on our consideration of Clay County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Clay County's internal control over financial reporting and compliance.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 10, 2014







## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2013 (Unaudited)

The financial management of Clay County offers readers of Clay County's financial statements this narrative overview and analysis of the financial activities of Clay County for the fiscal year ended December 31, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and the notes to the financial statements.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of Clay County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year (December 31, 2013) by \$117,415,720 (net position). Of this amount, \$12,211,309 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- Governmental activities' total net position is \$99,227,178, of which Clay County has invested \$81,247,770 in net investment in capital assets; \$12,986,183 is restricted to specific purposes/uses by Clay County.
- Business-type activities have total net position of \$18,188,542. Net investment in capital assets, represents \$10,886,771 of the total.
- The net cost of Clay County's governmental activities for the year ended December 31, 2013, was \$26,845,549. General property tax revenue and other general revenue sources totaled \$26,476,863.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This Management's Discussion and Analysis (MD&A) is intended to serve as an introduction to Clay County's basic financial statements. Clay County's basic financial statements consist of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report contains other supplementary information in addition to the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of Clay County's finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of Clay County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Clay County is improving or deteriorating.

The Statement of Activities presents information showing how Clay County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (such as uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Clay County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their cost through user fees and charges (business-type activities). The governmental activities of Clay County include general government, public safety, highways and streets, human services, culture and recreation, conservation of natural resources, and economic development. The business-type activities of Clay County include the Family Service Center, Juvenile Detention, Public Health, and Solid Waste.

The government-wide financial statements may be found in Exhibits 1 and 2 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. Clay County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Clay County may be divided into three broad categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Within the governmental funds, Clay County maintains four fund types: general, special revenue, debt service, and capital projects. Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balance for the General Fund, Road and Bridge Special Revenue Fund, Social Services Special Revenue Fund, and Ditch Debt Service Fund, all of which are considered to be major funds. Data from the other special revenue, debt service, and capital projects nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Clay County adopts an annual budget for three of its major governmental funds, the County Building nonmajor special revenue fund, County Projects nonmajor debt service fund, Courthouse Expansion nonmajor debt service fund, Joint Highway Facility nonmajor debt service fund, and Law Enforcement Expansion nonmajor debt service fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with their budgets.

The basic governmental fund financial statements may be found in Exhibits 3 through 6 of this report.

**General Fund.** The General Fund is used to account for all financial resources not required to be accounted for in another fund.

**Special revenue funds.** Special revenue governmental funds account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. The special revenue funds include:

- Road and Bridge,
- Social Services,
- County Building, and
- Gravel Removal Tax Reserve.

**Debt service funds**. The debt service funds account for the payment of principal, interest, and fiscal charges on long-term debt obligations of Clay County. The debt service funds include:

- Americana Estates,
- County Projects,
- Courthouse Expansion,
- Ditch.
- Joint Highway Facility, and
- Law Enforcement Expansion.

**Capital projects fund.** The capital projects fund is used to account for financial resources to be used for improvement of capital facilities.

**Proprietary funds**. Clay County maintains two different types of proprietary funds: enterprise and internal service. The enterprise fund is used to report the same functions presented as business-type activities in the government-wide financial statements. Clay County uses its Family Service Center Enterprise Fund to account for the financing of the Family Service Center, which provides rental space to other departments and agencies. The Juvenile Center Enterprise Fund is used to account for the financial transactions of the fund, which provides housing for juveniles and rental space to departments and agencies. The Public Health Fund provides nursing service care to the elderly and other residents of the County, and the Solid Waste Management Fund is used to account for providing refuse disposal services to the public. The internal service fund is an accounting device used to accumulate and allocate costs internally among Clay County's various functions. Clay County uses its Equipment Replacement Internal Service Fund to account for the financing of equipment provided by one department to other departments of the County on a cost-reimbursement basis. Each year, a transfer is made based upon the amount reflected in the equipment replacement schedule.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for all of Clay County's enterprise funds since they are all considered to be major funds of the County. Conversely, the Equipment Replacement Internal Service Fund is reported separately on the proprietary fund financial statements.

The basic proprietary fund financial statements may be found in Exhibits 7 through 9 of this report.

**Fiduciary funds.** Fiduciary funds (trust and agency funds) are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support Clay County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement may be found as Exhibit 10 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the exhibits.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents as required supplementary information the budgetary comparison schedules for Clay County's General Fund and major special revenue funds. Required supplementary information is presented immediately following the notes to the financial statements. After that, the combining statements referred to earlier in connection with nonmajor governmental funds and fiduciary funds are presented.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Clay County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$117,415,720 at the close of the most recent fiscal year, which is an increase of \$1,047,738.

Net capital assets of \$92,134,541 (land, buildings, machinery and equipment, infrastructure, improvements other than buildings, and construction in progress, less any related debt used to acquire assets that is still outstanding) represents the largest portion of net position (78 percent). Clay County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although Clay County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate liabilities.

Clay County's combined net position for the year ended December 31, 2013, was \$117,415,720. Clay County's analysis that follows focuses on the net position (Table 1) and changes in net position (Table 2) of Clay County's governmental and business-type activities.

Table 1 Net Position

	Government	al Activ	rities	Business-Ty	pe Acti	ivities	Total					
	2013		2012	2013		2012		2013		2012		
Assets Current and other assets Capital assets	\$ 39,769,906 89,479,277	\$	31,714,702 86,304,717	\$ 11,921,826 11,740,365	\$	10,750,206 12,222,370	\$	51,691,732 101,219,642	\$	42,464,908 98,527,087		
Total Assets	\$ 129,249,183	\$	118,019,419	\$ 23,662,191	\$	22,972,576	\$	152,911,374	\$	140,991,995		
Deferred outflows of resources Deferred charge on refunding	\$ 	\$		\$ 3,714	\$	<u>-</u>	\$	3,714	\$			
Liabilities Long-term liabilities outstanding Other liabilities	\$ 24,745,184 3,914,616	\$	12,543,076 3,480,480	\$ 4,736,901 740,462	\$	5,452,416 748,041	\$	29,482,085 4,655,078	\$	17,995,492 4,228,521		
Total Liabilities	\$ 28,659,800	\$	16,023,556	\$ 5,477,363	\$	6,200,457	\$	34,137,163	\$	22,224,013		
Deferred inflows of resources Advance allotment	\$ 1,362,205	\$	2,400,000	\$ 	\$	<u>-</u>	\$	1,362,205	\$	2,400,000		
Net Position Net investments in capital assets Restricted Unrestricted	\$ 81,247,770 12,986,183 4,993,225	\$	79,028,750 4,966,244 15,600,869	\$ 10,886,771 83,687 7,218,084	\$	10,626,974 2,477 6,142,668	\$	92,134,541 13,069,870 12,211,309	\$	89,655,724 4,968,721 21,743,537		
Total Net Position	\$ 99,227,178	\$	99,595,863	\$ 18,188,542	\$	16,772,119	\$	117,415,720	\$	116,367,982		

Clay County's total net position for the year ended December 31, 2013, total \$117,415,720. The governmental activities unrestricted net position totaling \$4,993,225 is available to Clay County to finance day-to-day operations of governmental activities. The remaining unrestricted net position totaling \$7,218,084 is available to finance the day-to-day operations of the business-type activities of the County.

Table 2 Changes in Net Position

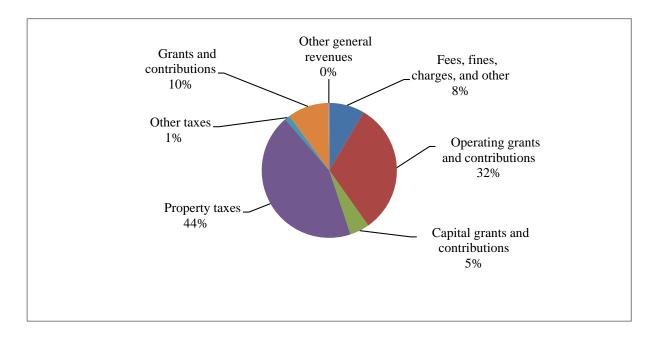
	Governmen	ıtal Acti	vities	Business-Type Activities					Total				
	 2013		2012		2013		2012		2013	2012			
Revenues													
Program revenues													
Fees, fines, charges,													
and other	\$ 4,252,248	\$	3,942,226	\$	8,138,795	\$	7,747,761	\$	12,391,043	\$	11,689,987		
Operating grants and													
contributions	15,873,605		18,185,862		2,340,467		1,722,774		18,214,072		19,908,636		
Capital grants and													
contributions	2,350,932		369,503		16,901		1,203,051		2,367,833		1,572,554		
General revenues													
Property taxes	21,912,239		20,911,731		-		-		21,912,239		20,911,731		
Other taxes	615,984		565,142		-		-		615,984		565,142		
Grants and contributions	4,946,306		5,725,276		-		-		4,946,306		5,725,276		
Other general revenues	 98,352		750,182		(5,690)		2,441		92,662		752,623		
m . 15	50.040.555	Φ.	50 440 000	Φ.	10 400 472		10 585 008		50.540.100		51 125 040		
Total Revenues	\$ 50,049,666	\$	50,449,922	\$	10,490,473	\$	10,676,027	\$	60,540,139	_ \$	61,125,949		

(Unaudited)

	C	Sovernment	al Acti	vities	Business-Type Activities					Total				
	20	13		2012		2013		2012		2013		2012		
Expenses														
Program expenses														
General government	\$ 9,4	124,316	\$	12,032,512	\$	-	\$	-	\$	9,424,316	\$	12,032,512		
Public safety	8,9	981,226		8,746,323		-		-		8,981,226		8,746,323		
Highways and streets	9,9	922,833		8,252,941		-		-		9,922,833		8,252,941		
Human services	17,1	100,410		16,133,972		-		-		17,100,410		16,133,972		
Culture and recreation	4	121,951		404,320		-		-		421,951		404,320		
Conservation of natural														
resources	2,8	326,043		561,539		-		-		2,826,043		561,539		
Economic development	]	161,629		337,886		-		-		161,629		337,886		
Interest	2	183,926		293,049		-		-		483,926		293,049		
Family service		-		-		1,505,938		1,486,040		1,505,938		1,486,040		
Public health		-		-		4,930,131		4,111,814		4,930,131		4,111,814		
Solid waste		-		-		1,565,456		2,887,526		1,565,456		2,887,526		
Juvenile center		-				2,168,543		2,077,058		2,168,543		2,077,058		
Total Expenses	\$ 49,3	322,334	\$	46,762,542	\$	10,170,068	\$	10,562,438	\$	59,492,402	\$	57,324,980		
Excess (Deficiency)														
Before Transfers	\$	727,332	\$	3,687,380	\$	320,405	\$	113,589	\$	1,047,737	\$	3,800,969		
Transfers	(1,0	96,018)		(952,931)		1,096,018		952,931						
Change in Net Position	\$ (3	368,686)	\$	2,734,449	\$	1,416,423	\$	1,066,520	\$	1,047,737	\$	3,800,969		

Clay County's total revenues for the year ended December 31, 2013, were \$60,540,139. The total cost of Clay County programs and services for the year ended December 31, 2013, was \$59,492,402. The net position for Clay County's governmental activities decreased by \$368,686 and increased by \$1,416,423 for the business-type activities.

#### **Revenues by Source - Governmental Activities**



#### **Governmental Activities**

Revenues for Clay County's governmental activities for the year ended December 31, 2013, were \$50,049,666 (Table 2). Clay County's costs for all governmental activities for the year ended December 31, 2013, were \$49,322,334 (Table 2). As shown in Clay County's Statement of Activities, the amount that Clay County taxpayers ultimately financed for these governmental activities through local property taxation was \$21,912,239, because \$4,252,248 of the costs were paid by those who directly benefited from the programs, and \$18,224,537 was paid by other governments and organizations that subsidized certain programs with grants and contributions.

Table 3 presents the cost of each of Clay County's six largest program functions, as well as each function's net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden placed on Clay County's taxpayers by each of these functions.

Table 3
Governmental Activities

		Total Cost	of Ser	vices	Net Cost of Services						
	2013		2012		2013		2012				
Program Expenses											
General government	\$	9,424,316	\$	12,032,512	\$ 7,355,966	\$	9,395,444				
Public safety		8,981,226		8,746,323	7,034,159		4,725,458				
Highways and streets		9,922,833		8,252,941	2,728,407		1,648,639				
Human services		17,100,410		16,133,972	7,926,982		7,003,260				
Culture and recreation		421,951		404,320	421,951		404,320				
Conservation of natural resources		2,826,043		561,539	732,529		475,089				
All others		645,555		630,935	 645,555		612,741				
Total Program Expenses	\$	49,322,334	\$	46,762,542	\$ 26,845,549	\$	24,264,951				

#### **Business-Type Activities**

Revenues of Clay County's business-type activities (Table 2) for the year ended December 31, 2013, were \$10,490,473. Expenditures of Clay County's business-type activities (Table 2) for the year ended December 31, 2013, were \$10,170,068.

**Governmental funds**. The focus of Clay County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Clay County's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of 2013, Clay County's governmental funds reported combined ending fund balances of \$27,376,507, which is above last year's total of \$19,636,741. Included in this year's total fund balance is Clay County's General Fund balance of \$8,089,568.

#### GOVERNMENTAL FUND BUDGETARY HIGHLIGHTS

In Clay County's General Fund, the actual revenues exceeded the expected revenues by \$475,466. Total actual expenditures in Clay County's General Fund were more than the budget by \$698,943. These variances are mainly the result of expenditures and revenues relating to a 2011 \$7,500,000 Flood Hazard Mitigation grant used to purchase flood buyout properties.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

Clay County's investment in capital assets for its governmental and business-type activities as of December 31, 2013, amounted to \$101,219,642 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings, machinery and equipment, infrastructure, and construction in progress. The total increase in the Clay County investment in capital assets for the current fiscal year was \$2,692,555, or three percent (see Table 4).

The major capital asset events during the current fiscal year included the completion of road construction projects, resulting in a transfer of \$1,714,879 from construction in progress to infrastructure.

More detailed information about Clay County's capital assets can be found in Note 3.A.3. to the Clay County financial statements.

Table 4
Capital Assets at Year-End
(Net of Depreciation)

		Governmen	tal Activ	vities	Business-Ty	pe Activ	rities	Totals				
	2013 2012		2012	 2013	2012			2013		2012		
Land	\$	328,752	\$	328,752	\$ 1,084,851	\$	1,084,851	\$	1,413,603	\$	1,413,603	
Construction in progress		47,542		1,714,879	-		345,496		47,542		2,060,375	
Land improvements		267,558		280,685	446,979		460,932		714,537		741,617	
Buildings		9,788,153		10,046,899	6,383,677		6,387,061		16,171,830		16,433,960	
Machinery, furniture, and												
equipment		4,448,998		4,623,928	274,964		327,244		4,723,962		4,951,172	
Infrastructure		74,598,274		69,309,574	1,166,485		1,220,322		75,764,759		70,529,896	
Landfill		-		-	 2,383,409		2,396,464		2,383,409		2,396,464	
Totals	\$	89,479,277	\$	86,304,717	\$ 11,740,365	\$	12,222,370	\$	101,219,642	\$	98,527,087	

## **Long-Term Debt**

At the end of 2013, Clay County had total bonded debt outstanding of \$21,870,000. This is an increase of \$10,745,000 from the start of the year (see Table 5).

Table 5
Outstanding Debt at Year-End

	 Governmental Activities			_	Business-Type Activities					Totals				
	2013		2012		2013		2012		2013		2		2012	
General Obligation Bonds	\$ 21,010,552	\$	9,524,215		\$	859,448		\$	1,600,785	\$	21,870,000		\$	11,125,000

Clay County's general obligation bonds are rated an A2. These ratings have been assigned by a national rating agency to Clay County's debt. The state limits the amount of debt that the counties can issue to three percent of the market value of all taxable property in Clay County. Clay County's outstanding net debt is significantly below this \$134,723,004 state-imposed limit.

Other obligations include capital leases, compensated absences, and landfill closure and postclosure costs. Clay County's notes to the financial statements provide detailed information about the County's long-term liabilities.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- Clay County's average unemployment rate for 2013 and 2012 is 3.73 percent and 4.20 percent, respectively. The unemployment rate for the first five months of 2014 averaged 3.94 percent. This compares favorably to the state's average unemployment rate for 2013 of 5.08 percent and the national average rate of 7.37 percent. This information was taken from the Minnesota Department of Employment and Economic Development website for Clay County unemployment statistics.
- Clay County's tax levy is planned to increase 3.53 percent from 2013.
- With limited financial resources and the desire by the Clay County Board of Commissioners
  to minimize the increase in local property taxation, the prioritization and review of
  programs and services will be extremely important as future budgets are developed and
  efforts are made to control expenditures.
- Reviewing revenue sources and considering cost-effective and efficient means for the delivery of Clay County programs and services will influence the development of future budgets.

All of these factors were considered in preparing Clay County's governmental budget for the 2014 fiscal year.

On December 17, 2013, the Clay County Board of Commissioners approved the 2014 budget. The overall budget increase was 3.10 percent, for a total budget of \$64,295,274. It also included a 3.53 percent property tax levy increase for a total levy of \$25,294,546.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Clay County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to Lori J. Johnson, Clay County Auditor/Treasurer, Clay County Auditor's Office, P. O. Box 280, Moorhead, Minnesota 56561-0280; or contact us at 218-299-5006 or via email at auditor@co.clay.mn.us.









EXHIBIT 1

# STATEMENT OF NET POSITION DECEMBER 31, 2013

	G	Sovernmental Activities	В	usiness-Type Activities	Total
<u>Assets</u>					
Cash and pooled investments	\$	20,891,749	\$	8,039,309	\$ 28,931,058
Investments		1,231,192		1,437,476	2,668,668
Taxes receivable delinquent		574,641		-	574,641
Special assessments receivable					
Prior - net		4,739		55,690	60,429
Liens - net		1,024,526		-	1,024,526
Accounts receivable - net		346,498		256,198	602,696
Accrued interest receivable		142,763		5,791	148,554
Internal balances		1,820,123		(1,820,123)	-
Due from other governments		4,874,371		836,418	5,710,789
Inventories		138,813		-	138,813
Prepaid items		242,007		60,260	302,267
Excess OPEB contributions		-		1,397	1,397
Restricted assets					
Temporarily restricted					
Investments		8,450,477		-	8,450,477
Accrued interest receivable		28,007		_	28,007
Permanently restricted investments		-		2,987,290	2,987,290
Departmental cash		-		20,599	20,599
Accrued interest receivable		-		41,521	41,521
Capital assets					
Non-depreciable		376,294		1,084,851	1,461,145
Depreciable - net of accumulated depreciation		89,102,983		10,655,514	 99,758,497
Total Assets	\$	129,249,183	\$	23,662,191	\$ 152,911,374
<b>Deferred Outflows of Resources</b>					
Deferred charge on refunding	\$		\$	3,714	\$ 3,714
<u>Liabilities</u>					
Accounts payable	\$	950,022	\$	128,288	\$ 1,078,310
Salaries payable		646,615		152,884	799,499
Contracts payable		798,434		4,812	803,246
Due to other governments		1,319,278		298,204	1,617,482
Accrued interest payable		186,669		4,098	190,767
Unearned revenue		13,598		152,176	165,774
Long-term liabilities					
Due within one year		3,224,383		376,705	3,601,088
Due in more than one year		21,520,801		4,360,196	 25,880,997
Total Liabilities	\$	28,659,800	\$	5,477,363	\$ 34,137,163

EXHIBIT 1 (Continued)

# STATEMENT OF NET POSITION DECEMBER 31, 2013

	Governmental Activities			usiness-Type Activities	Total		
<u>Deferred Inflows of Resources</u>							
Advance allotment	\$	1,362,205	\$		\$	1,362,205	
Net Position							
Net investment in capital assets	\$	81,247,770	\$	10,886,771	\$	92,134,541	
Restricted for							
General government		1,037,569		-		1,037,569	
Public safety		158,375		-		158,375	
Highways and streets		9,418,116		-		9,418,116	
Health		-		82,575		82,575	
Debt service		2,294,939		1,112		2,296,051	
Other purposes		77,184		-		77,184	
Unrestricted		4,993,225		7,218,084	12,211,3		
<b>Total Net Position</b>	\$	99,227,178	\$	18,188,542	\$	117,415,720	

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

	Expenses		Fees, Charges, Fines, and Other	
unctions/Programs				
Governmental activities				
General government	\$	9,424,316	\$	1,659,575
Public safety		8,981,226		377,559
Highways and streets		9,922,833		825,003
Human services		17,100,410		1,384,430
Culture and recreation		421,951		-
Conservation of natural resources		2,826,043		5,681
Economic development		161,629		-
Interest		483,926		-
Total governmental activities	<u></u> \$	49,322,334	\$	4,252,248
Business-type activities				
Family Service	\$	1,505,938	\$	1,336,491
Public Health	*	4,930,131	*	2,283,60
Solid Waste		1,565,456		2,400,692
Juvenile Center		2,168,543		2,118,005
Total business-type activities	<u>\$</u>	10,170,068	\$	8,138,795
Total	<u>\$</u>	59,492,402	\$	12,391,043
	General Revenues Property taxes Gravel taxes Mortgage registry and deed tax Taxes - other Grants and contributions not restricted to specific programs Payments in lieu of tax Investment income Miscellaneous Transfers  Total general revenues and transfers			
	Change in net position			

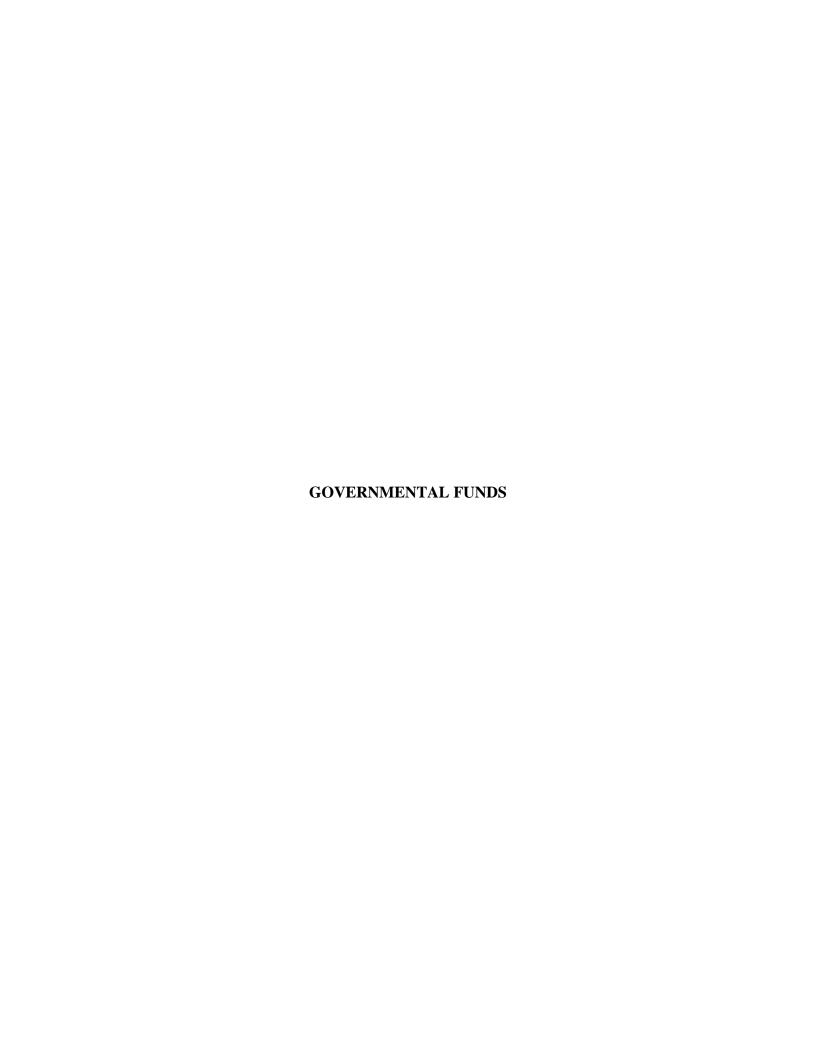
**Net Position - Ending** 

Program Revenues Operating Capital				Net (Expense) Revenue and Governmental Business-T					
	Grants and ontributions		Grants and ontributions		Activities		siness-Type Activities		Total
\$	408,775	\$	-	\$	(7,355,966)	\$	-	\$	(7,355,966)
	1,569,508		-		(7,034,159)		-		(7,034,159)
	6,106,324		263,099		(2,728,407)		-		(2,728,407)
	7,788,998		-		(7,926,982)		-		(7,926,982)
	-		-		(421,951)		-		(421,951)
	-		2,087,833		(732,529)		-		(732,529)
	-		-		(161,629)		-		(161,629)
	-		<u>-</u>		(483,926)		-		(483,926)
\$	15,873,605	\$	2,350,932	\$	(26,845,549)	\$	<u>-</u>	\$	(26,845,549)
\$	_	\$	16,901	\$	_	\$	(152,546)	\$	(152,546)
Ψ	2,191,764	Ψ	-	Ψ	_	Ψ	(454,760)	Ψ	(454,760)
	105,107		_		_		940,343		940,343
	43,596				<u> </u>		(6,942)		(6,942)
\$	2,340,467	\$	16,901	\$		\$	326,095	\$	326,095
\$	18,214,072	\$	2,367,833	\$	(26,845,549)	\$	326,095	\$	(26,519,454)
				\$	21,912,239	\$	_	\$	21,912,239
				Ψ	522,880	Ψ	_	Ψ	522,880
					65,837		_		65,837
					27,267		-		27,267
					4,946,306		-		4,946,306
					35,174		-		35,174
					(315,386)		(5,690)		(321,076)
					378,564		-		378,564
					(1,096,018)		1,096,018		-
				\$	26,476,863	\$	1,090,328	\$	27,567,191
				\$	(368,686)	\$	1,416,423	\$	1,047,737
					99,595,864		16,772,119		116,367,983
				\$	99,227,178	\$	18,188,542	\$	117,415,720









#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2013

	 General		Road and Bridge
Assets			
Cash and pooled investments	\$ 6,491,985	\$	1,117,758
Petty cash and change funds	6,125		· · · · -
Undistributed cash in agency funds	284,097		49,455
Investments	22,033		1,000,000
Taxes receivable delinquent	316,724		71,317
Special assessments			
Prior	-		-
Liens	-		-
Accounts receivable	150,220		142,862
Accrued interest receivable	137,797		42
Due from other funds	254,565		-
Due from other governments	930,249		1,355,078
Prepaid items	134,903		26,038
Advance to other funds	1,865,000		-
Inventories	-		138,813
Restricted assets			
Temporarily restricted			
Investments	-		8,450,477
Accrued interest receivable	 -		28,007
Total Assets	\$ 10,593,698	\$	12,379,847
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u>			
Liabilities			
Accounts payable	\$ 342,609	\$	70,631
Salaries payable	381,542		77,671
Compensated absences/vacation/sick payable current	17,864		17,712
Contracts payable	-		798,434
Due to other funds	93,099		227,748
Due to other governments	420,627		650,149
Unearned revenue	750		-
Advance from other funds	 <u> </u>		
Total Liabilities	\$ 1,256,491	<u>\$</u>	1,842,345
Deferred Inflows of Resources			
Unavailable revenue	\$ 1,247,639	\$	896,261
Advance allotment	 -		1,362,205
Total Deferred Inflows of Resources	\$ 1,247,639	\$	2,258,466

Social Services		Ditch Debt Service		Go	Other Governmental Funds		Total Governmental Funds	
\$	7,709,516	\$	1,254,802	\$	1,706,727	\$	18,280,788	
	500		-		-		6,625	
	111,868		7,071		12,014		464,505	
	-		209,159		-		1,231,192	
	169,095		-		17,505		574,641	
	-		4,739		-		4,739	
	-		1,024,526		-		1,024,526	
	52,832		584		-		346,498	
	- -		4,924		-		142,763	
	138,543		791		227,748		621,647	
	901,011		1,665,005		-		4,851,343	
	81,066		-		-		242,007	
	-		-		-		1,865,000	
	-		-		=		138,813	
	- -		- -		- -		8,450,477 28,007	
\$	9,164,431	\$	4,171,601	\$	1,963,994	\$	38,273,571	
Ψ	7,104,431	Ψ	4,171,001	Ψ	1,765,774	Ψ	30,273,371	
\$	504,457	\$	=	\$	23,610	\$	941,307	
	187,402		=		-		646,615	
	14,232		-		-		49,808	
	<del>-</del>		-		-		798,434	
	304,162		-		-		625,009	
	247,525		-		-		1,318,301	
	12,848		-		-		13,598	
	<u>-</u>		<del>-</del>		20,000		20,000	
\$	1,270,626	\$	<u> </u>	\$	43,610	\$	4,413,072	
\$	501,078	\$	2,462,387	\$	14,422	\$	5,121,787	
	<u>-</u>		<del>-</del>	-	<u>-</u>		1,362,205	
\$	501,078	\$	2,462,387	\$	14,422	\$	6,483,992	

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2013

	General		Road and Bridge
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u> (Continued)			
Fund Balances			
Nonspendable			
Inventories	\$ -	\$	138,813
Prepaid items	134,903		26,038
Advances to other funds	1,865,000		-
Restricted for			
Debt service	<del>-</del>		-
Law library	126,003		-
Capital projects	<del>-</del>		-
Gravel pit restoration	<del>-</del>		-
County state-aid highway system	<del>-</del>		107,192
Real estate tax shortfall	22,033		-
Pistol permits	48,641		-
Missing heirs	77,184		-
K-9	16,881		-
DARE	9,833		-
Posse	1,385		-
Veteran's affairs	1,060		-
Sheriff's forfeited property	52,235		-
Attorney's forfeited property	192,363		-
Help America Vote Act	65		-
Recorder's technology equipment	44,299		-
Recorder's compliance	50,678		-
Correctional fees	29,400		-
County state-aid road improvements	<del>-</del>		8,478,484
Wheelage tax	-		19,087
Assigned for			
Human services	-		-
County building projects	-		-
Unassigned	5,417,605	-	(490,578)
<b>Total Fund Balances</b>	\$ 8,089,568	\$	8,279,036
Total Liabilities, Deferred Inflows	d 40.502.co	Φ.	10 250 045
of Resources, and Fund Balances	\$ 10,593,698	\$	12,379,847

 Social Services		Ditch Debt Service		Other Governmental Funds		Total Governmental Funds	
\$ -	\$	-	\$	-	\$	138,813	
81,066		-		-		242,007	
- -		-		-		1,865,000	
_		1,709,214		585,725		2,294,939	
_		-		-		126,003	
-		_		601,068		601,068	
-		-		605,852		605,852	
-		-		-		107,192	
-		-		_		22,033	
-		-		-		48,641	
-		-		-		77,184	
-		-		-		16,881	
-		-		-		9,833	
-		-		-		1,385	
-		-		-		1,060	
-		-		-		52,235	
-		-		-		192,363	
-		-		-		65	
-		=		-		44,299	
-		-		-		50,678	
-		-		-		29,400	
-		-		-		8,478,484	
-		-		-		19,087	
7,311,661		-		-		7,311,661	
-		-		113,317		113,317	
 <u>-</u>		<u> </u>		<u> </u>		4,927,027	
\$ 7,392,727	\$	1,709,214	\$	1,905,962	\$	27,376,507	
\$ 9,164,431	\$	4,171,601	\$	1,963,994	<u>\$</u>	38,273,571	



EXHIBIT 4

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2013

Fund balances - total governmental funds (Exhibit 3)			\$ 27,376,507
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.			89,479,277
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.			5,121,787
Internal service funds are used by management to charge the cost of management of fleet maintenance and self-insurance to individual funds. The assets and liabilities that are included in governmental activities in the statement of net position are:			
Total internal services net position	\$	5,762,957	
Long-term liabilities of the Internal Service Fund		138,382	
Net position representing capital assets included above		(3,771,672)	2,129,667
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.			
General obligation bonds	\$	(21,718,811)	
Capital leases payable	-	(145,307)	
Compensated absences		(2,396,071)	
Accrued interest payable		(184,684)	
OPEB liability		(435,187)	 (24,880,060)
Net Position of Governmental Activities (Exhibit 1)			\$ 99,227,178

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	 General		Road and Bridge
Revenues			
Taxes	\$ 12,690,751	\$	3,178,561
Special assessments	· · · -		· -
Licenses and permits	104,972		94,649
Intergovernmental	4,826,417		7,607,061
Charges for services	1,549,570		607,201
Fines and forfeits	155,055		-
Investment earnings	(371,334)		(33,632)
Miscellaneous	 611,782		69,973
<b>Total Revenues</b>	\$ 19,567,213	\$	11,523,813
Expenditures			
Current			
General government	\$ 8,934,325	\$	-
Public safety	8,805,669		-
Highways and streets	-		13,268,591
Human services	-		-
Culture and recreation	421,951		-
Conservation of natural resources	746,451		-
Economic development	161,629		-
Intergovernmental			
Highways and streets	-		471,742
Capital outlay			
General government	-		-
Debt service			
Principal	-		-
Interest	-		-
Administrative (fiscal charges)	-		-
Bond issuance costs	 <del>-</del>		86,620
<b>Total Expenditures</b>	\$ 19,070,025	\$	13,826,953
Excess of Revenues Over (Under)			
Expenditures	\$ 497,188	\$	(2,303,140)

Social Services		Ditch Debt Service		Go	Other overnmental Funds	Total		
\$	6,082,685	\$	-	\$	735,841	\$	22,687,838	
	-		878,600		-		878,600	
	9 001 707		-		- 81,904		199,621	
	8,901,797		-		81,904		21,417,179 2,156,771	
	6,606		- -		-		161,661	
	-		(7,375)		_		(412,341)	
	1,377,824				<u>-</u>		2,059,579	
\$	16,368,912	\$	871,225	\$	817,745	\$	49,148,908	
\$	-	\$	-	\$	-	\$	8,934,325	
	-		-		-		8,805,669	
	-		-		-		13,268,591	
	17,000,985		-		-		17,000,985	
	-		-		-		421,951	
	-		2,016,350		-		2,762,801	
	-		-		-		161,629	
	-		-		-		471,742	
	-		-		212,380		212,380	
	5,569		630,000		483,663		1,119,232	
	589		73,124		320,791		394,504	
	-		-		376		376	
			44,425		<u>-</u>		131,045	
\$	17,007,143	\$	2,763,899	\$	1,017,210	\$	53,685,230	
ф	((29.221)	ф	(1.002.274)	ф	(100.465)	ф	(4.52(.222)	
\$	(638,231)	\$	(1,892,674)	\$	(199,465)	\$	(4,536,322)	

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	 General	 Road and Bridge
Other Financing Sources (Uses)		
Transfers in	\$ 100,000	\$ -
Transfers out	(1,206,018)	(149,316)
Bonds issued	-	10,600,000
Premium on bonds/notes issued	 <u> </u>	 710,900
<b>Total Other Financing Sources (Uses)</b>	\$ (1,106,018)	\$ 11,161,584
Change in Fund Balance	\$ (608,830)	\$ 8,858,444
Fund Balance - January 1	8,698,398	(551,560)
Increase (decrease) in inventories	 	 (27,848)
Fund Balance - December 31	\$ 8,089,568	\$ 8,279,036

					Other		
	Social		Ditch	Go	vernmental		
	Services	<u>D</u>	Debt Service		Funds		Total
_		_		_			
\$	-	\$	-	\$	159,316	\$	259,316
	-		-		-		(1,355,334)
	-		2,000,000		-		12,600,000
	<u>-</u>		89,054		-	-	799,954
\$		\$	2,089,054	\$	159,316	\$	12,303,936
\$	(638,231)	\$	196,380	\$	(40,149)	\$	7,767,614
	8,030,958		1,512,834		1,946,111		19,636,741
	<u> </u>		<u>-</u>				(27,848)
\$	7,392,727	\$	1,709,214	\$	1,905,962	\$	27,376,507

EXHIBIT 6

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

Amounts reported for governmental activities in the statement of activities are different because:	
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable.	
Deferred inflows of resources - December 31 \$ 5,121,787	
Deferred inflows of resources - January 1 (3,893,928)	1,227,859
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Expenditures for general capital assets and infrastructure \$ 7,175,140	
Current year depreciation (4,039,271)	3,135,869
Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources.  Neither transaction, however, has any effect on net position. Also, governmental funds report the net effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of net position.	
New debt issued	
Watershed Improvement Bonds issued \$ (2,000,000)	
State Aid Road Bonds issued (10,600,000)	
Premium on bonds issued (799,954)	(13,399,954)
Principal repayments	
General obligation bonds \$ 1,113,663	
Capital lease 5,569	1,119,232

EXHIBIT 6 (Continued)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in accrued interest payable	\$ (76,813)	
Amortization of premiums, discounts, and deferred issuance charges	23,994	
Change in compensated absences	(61,247)	
Change in net OPEB liability	(60,738)	
Change in inventories	 (27,848)	(202,652)
Internal service funds are used by management to charge the cost of certain		
activities to individual funds. The net expense of certain activities of the		

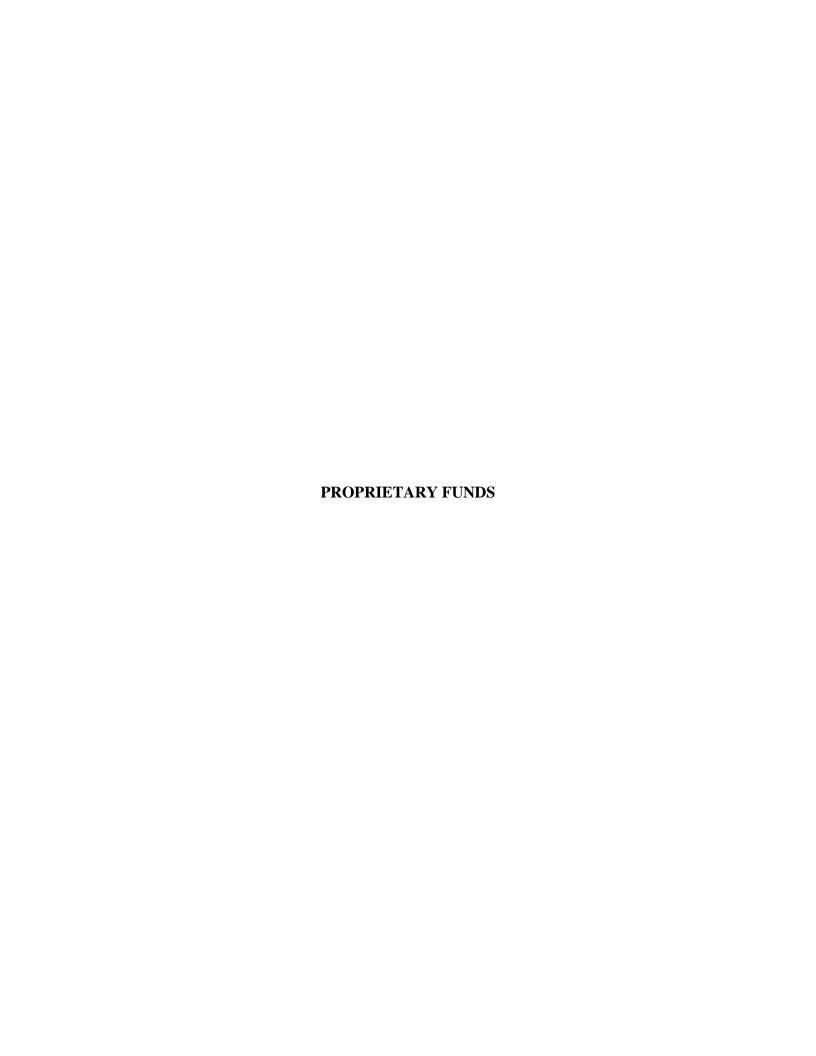
activities to individual funds. The net expense of certain activities of the internal service funds is reported with governmental activities.

Governmental activities share of net income before transfers (16,654)

Change in Net Position of Governmental Activities (Exhibit 2) \$

(368,686)





#### STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2013

			Business-Type		
	Se	Family rvice Center	Juvenile Center		
<u>Assets</u>					
Current assets					
Cash and pooled investments	\$	50,681	\$	451,426	
Undistributed cash in agency funds		-		-	
Petty cash and change funds		300		-	
Investments		-		157,527	
Special assessments					
Prior		-		-	
Accounts receivable - net		7,948		92	
Accrued interest receivable		-		5,742	
Due from other funds		7,163		80,606	
Due from other governments		2,174		185,274	
Prepaid items		6,463		12,420	
Excess OPEB contributions		<u>-</u>			
Total current assets	<u>\$</u>	74,729	\$	893,087	
Restricted assets					
Investments	\$	-	\$	_	
Departmental cash		-		-	
Accrued interest receivable		<u>-</u>			
Total restricted assets	<u>\$</u>	<u>-</u>	\$		
Noncurrent assets					
Capital assets					
Nondepreciable	\$	240,500	\$	_	
Depreciable - net		4,781,686		1,959,122	
Total noncurrent assets	\$	5,022,186	\$	1,959,122	
Total Assets	<u></u> \$	5,096,915	\$	2,852,209	
<b>Deferred Outflows of Resources</b>					
Deferred charge on refunding	\$	-	\$	3,714	

Activities - Enterprise Funds Public		9	Solid Waste				overnmental Activities Internal
	Health	<u>N</u>	<b>Ianagement</b>		Totals	S	ervice Fund
\$	1,926,388	\$	5,553,367	\$	7,981,862	\$	2,139,831
	-		56,977		56,977		-
	170		1 270 040		470		-
	-		1,279,949		1,437,476		-
	-		55,690		55,690		_
	172,909		75,249		256,198		_
	-		49		5,791		_
	125,396		-		213,165		1,513
	516,102		132,868		836,418		-
	37,892		3,485		60,260		-
	<u> </u>		1,397		1,397		-
\$	2,778,857	\$	7,159,031	\$	10,905,704	<u>\$</u>	2,141,344
\$	<u>-</u>	\$	2,987,290	\$	2,987,290	\$	-
	-		20,599		20,599		-
	<u>-</u>		41,521		41,521		
\$	<u> </u>	\$	3,049,410	\$	3,049,410	\$	-
\$	_	\$	844,351	\$	1,084,851	\$	_
Ψ	4,427	Ψ	3,910,279	Ψ	10,655,514	<u> </u>	3,771,672
\$	4,427	\$	4,754,630	\$	11,740,365	\$	3,771,672
\$	2,783,284	\$	14,963,071	\$	25,695,479	\$	5,913,016
\$	<u>-</u>	\$	-	\$	3,714	<u>\$</u>	<u>-</u>

#### STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2013

				<b>Business-Type</b>
	Family Service Center		Juvenile Center	
<u> Liabilities</u>		1 vice center		Center
Liabilities				
Current liabilities				
Accounts payable	\$	54,074	\$	8,846
Salaries payable		10,610		44,246
Contracts payable		=		4,812
Due to other funds		-		14,387
Due to other governments		15,136		4,766
Accrued interest payable		-		4,098
Unearned revenue		19,425		-
General obligation bonds payable - current		-		210,026
Capital leases payable - current		751		-
Compensated absences payable - current		15,402		36,875
Total current liabilities	\$	115,398	\$	328,056
Noncurrent liabilities				
Advance from other funds	\$	1,495,000	\$	350,000
General obligation bonds payable - long-term		-		649,422
Unamortized discounts on G.O. bonds		-		(2,891)
Capital leases payable - long-term		-		-
Estimated liability for landfill closure/postclosure		-		-
OPEB liability		7,998		23,306
Compensated absences payable - long-term		60,030		128,574
Total noncurrent liabilities	\$	1,563,028	\$	1,148,411
Total Liabilities	\$	1,678,426	\$	1,476,467
Net Position				
Net Position				
Net investment in capital assets	\$	5,021,435	\$	1,106,279
Restricted for				
Debt service		-		1,112
Health		-		-
Unrestricted		(1,602,946)		272,065
Total Net Position	\$	3,418,489	\$	1,379,456

Governmental

Activities - Enterprise Funds Public Health		•	Solid Waste				Activities Internal
			Management		Totals	Service Fund	
\$	48,032	\$	17,336	\$	128,288	\$	8,715
	87,786		10,242		152,884		-
	- 173,901		-		4,812 188,288		-
	60,823		217,479		298,204		977
	-		-		4,098		1,985
	132,751		-		152,176		´-
	-		-		210,026		-
	-		-		751		136,843
	100,280		13,371		165,928		-
\$	603,573	\$	258,428	\$	1,305,455	\$	148,520
\$	-	\$	-	\$	1,845,000	\$	-
	-		-		649,422		-
	-		-		(2,891)		1.520
	-		3,105,401		3,105,401		1,539
	83,555		5,105,401		114,859		- -
	254,301		50,500	-	493,405		-
\$	337,856	\$	3,155,901	\$	6,205,196	\$	1,539
\$	941,429	\$	3,414,329	\$	7,510,651	\$	150,059
\$	4,427	\$	4,754,630	\$	10,886,771	\$	3,633,290
	-		-		1,112		-
	82,575		<u>-</u>		82,575		-
	1,754,853		6,794,112		7,218,084		2,129,667
\$	1,841,855	\$	11,548,742	\$	18,188,542	\$	5,762,957

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

				<b>Business-Type</b>
	Se	Family rvice Center		Juvenile Center
Operating Revenues				
Charges for services	\$	179,763	\$	2,005,383
Licenses and permits		-		-
Rents		1,070,101		61,683
Miscellaneous		86,627	-	50,939
<b>Total Operating Revenues</b>	\$	1,336,491	\$	2,118,005
Operating Expenses				
Personal services	\$	479,523	\$	1,601,000
Other services and charges		607,713		316,560
Supplies		62,693		92,173
Depreciation		353,770		147,130
Landfill closure and postclosure costs		<u>-</u>	-	-
<b>Total Operating Expenses</b>	<u></u> \$	1,503,699	\$	2,156,863
Operating Income (Loss)	\$	(167,208)	\$	(38,858)
Nonoperating Revenues (Expenses)				
Special assessments	\$	-	\$	-
Intergovernmental		-		43,596
Interest income		-		(6,203)
Gain on sale/disposal of capital assets		-		-
Interest expense		(2,239)		(11,680)
<b>Total Nonoperating Revenues (Expenses)</b>	\$	(2,239)	\$	25,713
Income (Loss) Before Contributions and				
Transfers	\$	(169,447)	\$	(13,145)
Capital contributions		16,901		-
Transfers in		402,964		225,353
Transfers out		<u>-</u>		
Change in net position	\$	250,418	\$	212,208
Net Position - January 1		3,168,071		1,167,248
Net Position - December 31	\$	3,418,489	\$	1,379,456

Governmental

Activities - Enterprise Funds Public			Solid Waste				Activities Internal
	Health	<u>N</u>	<b>Janagement</b>		Totals	Se	ervice Fund
¢	2 261 045	Ф	1 222 757	¢.	5 (70 047	¢.	1 177 200
\$	2,261,045	\$	1,232,756 750	\$	5,678,947 750	\$	1,176,268
	-		-		1,131,784		-
	22,562		8,053		168,181		29,235
	22,002		0,000		100,101		2>,200
\$	2,283,607	\$	1,241,559	\$	6,979,662	\$	1,205,503
\$	3,449,914	\$	473,723	\$	6,004,160	\$	-
	1,198,467		690,932		2,813,672		525
	280,570		281,259		716,695		145,412
	1,180		117,541		619,621		1,108,058
	-		2,001		2,001		-
\$	4,930,131	\$	1,565,456	\$	10,156,149	\$	1,253,995
\$	(2,646,524)	\$	(323,897)	\$	(3,176,487)	\$	(48,492)
\$	_	\$	1,159,133	\$	1,159,133	\$	_
Ψ	2,191,764	Ψ	158,907	Ψ	2,394,267	Ψ	-
	-		(53,287)		(59,490)		-
	-		-		-		42,320
					(13,919)		(10,482)
\$	2,191,764	\$	1,264,753	\$	3,479,991	\$	31,838
\$	(454,760)	\$	940,856	\$	303,504	\$	(16,654)
	_		_		16,901		_
	567,701		-		1,196,018		-
	<u>-</u>		(100,000)		(100,000)		-
\$	112,941	\$	840,856	\$	1,416,423	\$	(16,654)
	1,728,914		10,707,886		16,772,119		5,779,611
\$	1,841,855	\$	11,548,742	\$	18,188,542	\$	5,762,957

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013 Increase (Decrease) in Cash and Cash Equivalents

				Business-Type
	Family		Juvenile	
	Sei	rvice Center		Center
Cash Flows from Operating Activities				
Receipts from customers and users	\$	1,334,838	\$	2,131,700
Payments to suppliers		(646,965)		(481,239)
Payments to employees		(484,000)		(1,601,570)
Net cash provided by (used in) operating activities	\$	203,873	\$	48,891
Cash Flows from Noncapital Financing Activities				
Special assessments	\$	-	\$	-
Intergovernmental		-		51,216
Transfers in		402,964		263,680
Transfers out		-		
Net cash provided by (used in) noncapital financing				
activities	\$	402,964	\$	314,896
Cash Flows from Capital and Related Financing Activities				
Principal paid on installment purchase	\$	(2,853)	\$	-
Principal paid on long-term debt		(570,000)		-
Interest paid on long-term debt		(10,240)		(10,264)
Proceeds from the sale of capital assets		-		-
Purchases of capital assets		-		(292,052)
Net cash provided by (used in) capital and related				
financing activities	\$	(583,093)	\$	(302,316)
Cash Flows from Investing Activities				
Purchase of investments	\$	-	\$	-
Investment earnings received		<del>-</del>		556
Net cash provided by (used in) investing activities	\$		\$	556
Net Increase (Decrease) in Cash and Cash Equivalents	\$	23,744	\$	62,027
Cash and Cash Equivalents at January 1		27,237		389,399
Cash and Cash Equivalents at December 31	\$	50,981	\$	451,426

Activities - Enterprise Funds Public Health		Public Solid Waste		 Totals		Governmental Activities Internal Service Fund		
\$	2,240,251 (1,499,422) (3,413,343)	\$	1,192,326 (1,046,792) (468,375)	\$ 6,899,115 (3,674,418) (5,967,288)	\$	1,267,411 (140,086) -		
\$	(2,672,514)	\$	(322,841)	\$ (2,742,591)	\$	1,127,325		
\$	2,197,962 567,701	\$	1,170,318 158,907 - (100,000)	\$ 1,170,318 2,408,085 1,234,345 (100,000)	\$	- - - -		
\$	2,765,663	\$	1,229,225	\$ 4,712,748	<u>\$</u>	-		
\$	- - - -	\$	- - - - -	\$ (2,853) (570,000) (20,504) - (292,052)	\$	(144,193) - (12,384) 48,204 (1,152,633)		
\$	<u>-</u>	\$		\$ (885,409)	<u>\$</u>	(1,261,006)		
\$	- -	\$	(105,898) (85,737)	\$ (105,898) (85,181)	\$	- -		
\$		\$	(191,635)	\$ (191,079)	\$	-		
<b>S</b>	93,149	\$	714,749	\$ 893,669	\$	(133,681)		
	1,833,409		4,895,595	 7,145,640		2,273,512		
6	1,926,558	\$	5,610,344	\$ 8,039,309	\$	2,139,831		

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013 Increase (Decrease) in Cash and Cash Equivalents

				<b>Business-Type</b>
	Ser	Family rvice Center	Juvenile Center	
		<u> </u>		
Cash and Cash Equivalents - Exhibit 7	ф	50.601	¢.	451 406
Cash and pooled investments	\$	50,681	\$	451,426
Undistributed cash in agency funds		200		-
Petty cash and change funds	<del></del>	300		
<b>Total Cash and Cash Equivalents</b>	\$	50,981	\$	451,426
Reconciliation of Operating Income (Loss) to Net				
Cash Provided by (Used in) Operating Activities				
Operating income (loss)	\$	(167,208)	\$	(38,858)
Adjustments to reconcile operating income (loss) to net				
cash provided by (used in) operating activities				
Depreciation expense	\$	353,770	\$	147,130
Amortization expense		303		4,883
(Increase) decrease in accounts receivable		3,143		(92)
(Increase) decrease in excess OPEB contributions		-		-
(Increase) decrease in due from other governments		5,864		9,755
(Increase) decrease in due from other funds		(4,063)		(68,538)
(Increase) decrease in prepaid items		108		(1,314)
Increase (decrease) in accounts payable		20,730		(3,377)
Increase (decrease) in salaries payable		242		4,721
Increase (decrease) in compensated absences - current		(1,815)		(1,252)
Increase (decrease) in compensated absences - long-term		(3,673)		(1,661)
Increase (decrease) in due to other funds		-		(11,424)
Increase (decrease) in due to other governments		(126)		1,217
Increase (decrease) in contracts payable		-		4,812
Increase (decrease) in unearned revenue		(4,300)		-
Increase (decrease) in OPEB liability		898		2,889
Increase (decrease) in landfill closure and postclosure payable		<u> </u>	-	
Total adjustments	\$	371,081	\$	87,749
Net Cash Provided by (Used in) Operating Activities	\$	203,873	\$	48,891
Non-Cash Investing, Capital, and Financing Activities Capital contributions Undepreciated cost of capital assets sold	\$	16,901 -	\$	- -

Activities - Enterprise Funds Public Health		S	Solid Waste Management		Totals		Activities Internal Service Fund		
\$	1,926,388	\$	5,553,367	\$	7,981,862	\$	2,139,831		
	- 170		56,977 		56,977 470		-		
\$	1,926,558	\$	5,610,344	\$	8,039,309	\$	2,139,831		
\$	(2,646,524)	\$	(323,897)	\$	(3,176,487)	\$	(48,492)		
ф	1 100	\$	117,541	¢	619,621	¢	1,108,058		
\$	1,180	Э	117,341	\$	5,186	\$	1,108,038		
	61,434		(42,974)		21,511		-		
	-		1,070		1,070		-		
	(46,539)		(6,006)		(36,926)		141		
	(95,635)		-		(168,236)		61,908		
	(627)		(261)		(2,094)		-		
	(41,765)		(24,707)		(49,119)		7,440		
	21,990		1,493		28,446		-		
	2,209		(819)		(1,677)		-		
	8,945 (16,455)		4,182		7,793 (27,879)		-		
	(10,433)		(50,464)		(48,828)		(1,730)		
	-		(50,404)		4,812		(1,730)		
	67,756		_		63,456		_		
	10,972		-		14,759		-		
	<u>-</u>		2,001		2,001		-		
\$	(25,990)	\$	1,056	\$	433,896	\$	1,175,817		
\$	(2,672,514)	\$	(322,841)	\$	(2,742,591)	\$	1,127,325		
\$		\$		\$	16,901	\$			



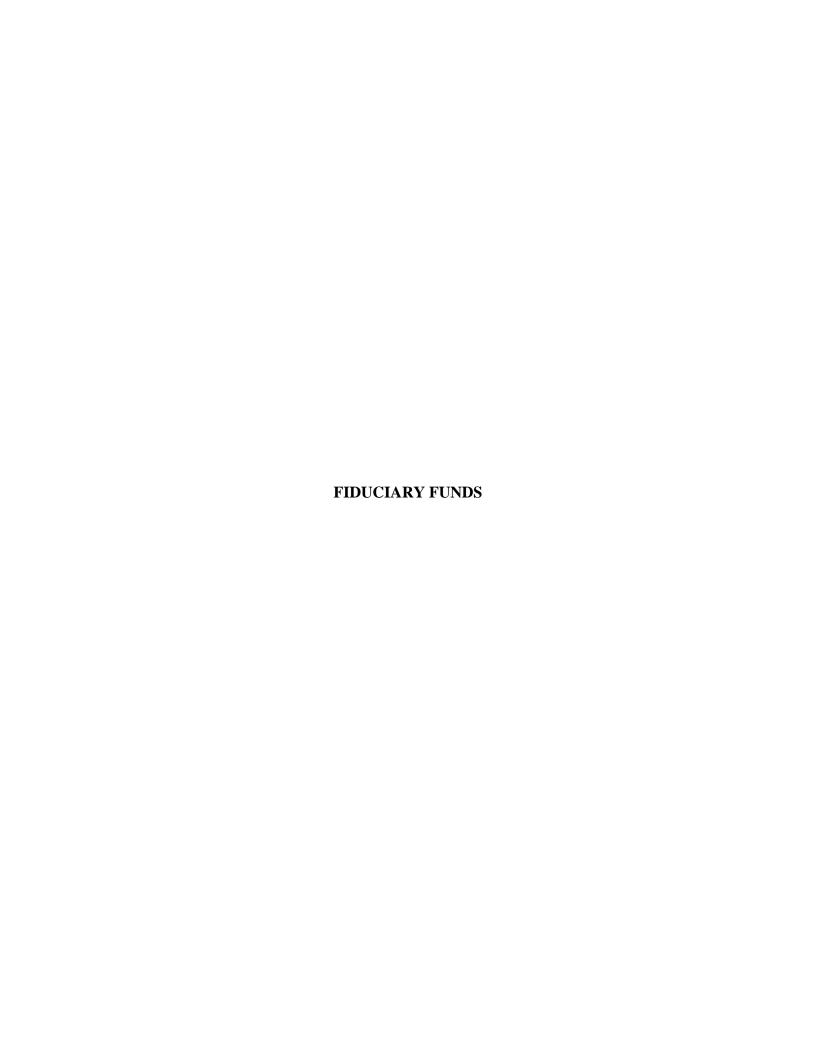




EXHIBIT 10

#### STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS DECEMBER 31, 2013

	 Agency Funds
<u>Assets</u>	
Cash and pooled investments	\$ 1,880,562
Accounts receivable	14,421
Due from other funds	93,968
Due from other governments	 67,577
Total Assets	\$ 2,056,528
<u>Liabilities</u>	
Accounts payable	\$ 19,462
Due to other funds	116,996
Due to other governments	 1,920,070
Total Liabilities	\$ 2,056,528



#### NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2013

#### 1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2013. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

#### Changes in Accounting Principles

During 2013, the County adopted new accounting guidance by implementing the provisions of GASB Statements 61 and 65. GASB Statement No. 61, *The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34*, modifies and clarifies the requirements for inclusion of component units and their presentation in the primary government's financial statements. GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items previously reported as assets and liabilities. See Note 1.D.8. for additional information regarding the County's deferred outflows/inflows of resources.

Restatements of December 31, 2012, net position or fund balance were not required as a result of adopting these changes in accounting principles.

#### A. Financial Reporting Entity

Clay County was established March 8, 1862, and organized April 14, 1872; it has the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. The County Administrator, appointed by the Board, serves as the clerk of the Board of Commissioners but has no vote.

## 1. Summary of Significant Accounting

### A. <u>Financial Reporting Entity</u> (Continued)

#### Joint Ventures

The County participates in several joint ventures which are described in Note 8.B. The County also participates in jointly-governed organizations and related organizations described in Notes 8.C. and 8.D., respectively.

#### B. Basic Financial Statements

#### 1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net position, both the governmental and business-type activities columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in three parts: (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities and different business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

### 1. Summary of Significant Accounting Policies

#### B. Basic Financial Statements (Continued)

#### 2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental, proprietary, and fiduciary--are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Social Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

The <u>Ditch Debt Service Fund</u> is used to account for the accumulation of resources and the payment of principal and interest of ditch bond issues.

### 1. Summary of Significant Accounting Policies

#### B. Basic Financial Statements

#### 2. <u>Fund Financial Statements</u> (Continued)

The County reports the following major enterprise funds:

The <u>Family Service Center Fund</u> is used to account for the financing of the Family Service Center, which provides rental space to other departments and agencies.

The <u>Juvenile Center Fund</u> is used to account for the financial transactions of the Juvenile Center, which provides housing for juveniles and rental space to other departments and agencies.

The <u>Public Health Fund</u> is used to account for providing nursing service care to the elderly and other residents of the County. All activities necessary to provide such services are accounted for in this fund. Financing is provided by a health service grant and user service charges.

The <u>Solid Waste Management Fund</u> is used to account for the operation, maintenance, and development of the County solid waste landfill.

Additionally, the County reports the following fund types:

The <u>Internal Service Fund</u> is used to account for the financing of equipment provided by one department to other departments of the County on a cost-reimbursement basis.

<u>Debt service funds</u> account for resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

The <u>County Projects Capital Projects Fund</u> is used to account for financial resources to be used for improvement of capital facilities.

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

### 1. <u>Summary of Significant Accounting Policies</u> (Continued)

## C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Shared revenues are generally recognized in the period the appropriation goes into effect. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Clay County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

#### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

#### 1. Cash and Cash Equivalents

The County has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's equity in the County's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

### 1. Summary of Significant Accounting Policies

# D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

#### 2. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Auditor-Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2013, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2013 were \$51,517.

Clay County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC), but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). The investment in the pool is measured at the net asset value per share provided by the pool.

#### 3. Receivables and Payables

Activity between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans).

All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

### 1. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

### 3. Receivables and Payables (Continued)

No allowance has been made for uncollectible receivables.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

### 4. <u>Inventories and Prepaid Items</u>

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 5. Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, applicable laws and regulations limit their use.

#### 6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two

### 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity

### 6. Capital Assets (Continued)

years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. Computer software has a threshold of \$50,000 and is included in the category of Machinery and Equipment.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current period, the County did not have any capitalized interest.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	15 - 75
Land improvements	5 - 30
Public domain infrastructure	20 - 50
Furniture, equipment, and vehicles	3 - 15

The County landfill is depreciated based on capacity.

#### 7. Compensated Absences

The liability for compensated absences reported in financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the

### 1. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, Deferred Outflows/Inflows or Resources, and Net Position or Equity

### 7. <u>Compensated Absences</u> (Continued)

government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. The County has one item that qualifies for reporting in this category: deferred charge on refunding reported in the proprietary statement of net position and the government-wide statement of net position. A deferred charge on refunding results from the remaining discount of refunded debt. This amount is deferred and amortized over the shorter of the life of the refunded debt or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two such items. Unavailable revenue arises only under the modified accrual basis of accounting. Unavailable revenue and advance allotments are reported in the governmental funds balance sheet, while advance allotments are also reported in the government-wide statement of net position. The amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### 1. Summary of Significant Accounting Policies

# D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

### 9. <u>Long-Term Obligations</u>

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

#### 10. Classification of Net Position

Net position in the government-wide financial statements is classified in the following categories:

<u>Net investment in capital assets</u> - the net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net position</u> - the net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - the net position that does not meet the definition of restricted or net investment in capital assets.

### 1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

#### 11. Classification of Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - amounts for which constraints have been placed on the use of resources either externally imposed by creditors (such as through debt covenants), grantors, contributors, or by laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts.

<u>Assigned</u> - amounts the County intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board or the County Auditor-Treasurer, who has been delegated that authority by Board resolution.

<u>Unassigned</u> - the residual classification for the General Fund, it includes all spendable amounts not contained in the other fund balance classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted or committed.

### 1. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

#### 11. <u>Classification of Fund Balances</u> (Continued)

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### 12. Minimum Fund Balance

Clay County has adopted a minimum fund balance policy to address cash flow or working capital needs for the General Fund, which is heavily reliant on property tax revenues to fund current operations. However, current property tax revenues are not available for distribution until June. Therefore, the County Board has determined the County needs to maintain a minimum unrestricted fund balance in the General Fund and has set the year-end minimum fund balance amount for the General Fund equal to 16 percent of the total General Fund annual expenditures.

#### 13. <u>Use of Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### 2. <u>Stewardship, Compliance, and Accountability</u>

### A. <u>Ditch Fund Deficit</u>

Of 33 drainage system projects, one has incurred expenditures in excess of revenue and available resources. This deficit will be eliminated with future special assessment levies against benefited properties. The following summary shows the fund balance of the Ditch Debt Service Fund as of December 31, 2013.

# 2. Stewardship, Compliance, and Accountability

# A. <u>Ditch Fund Deficit</u> (Continued)

Account balances Account deficits	\$ 1,71	(793)
Fund Balance	\$ 1,70	09,214

# B. Excess of Expenditures Over Budget

The following is a table of the individual funds with expenditures in excess of budget for the year ended December 31, 2013.

	Expenditures		Final Budget		 Excess
General Fund	\$	19,070,025	\$	18,371,082	\$ 698,943
Road and Bridge Special Revenue Fund		13,826,953		11,863,199	1,963,754
Joint Highway Facility Debt Service Fund		318,066		169,025	149,041

### 3. <u>Detailed Notes on All Funds</u>

#### A. Assets

## 1. Deposits and Investments

Reconciliation of the County's total cash and investments are reported as follows:

Primary government	
Cash and pooled investments	\$ 28,931,058
Investments	2,668,668
Temporarily restricted assets	
Investments	8,450,477
Permanently restricted assets	
Investments	2,987,290
Departmental cash	20,599
Fiduciary funds	
Cash and pooled investments	
Agency funds	 1,880,562
Total Cash and Investments	\$ 44,938,654

### 3. Detailed Notes on All Funds

#### A. Assets

#### 1. <u>Deposits and Investments</u> (Continued)

#### a. Deposits

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2013, the County's deposits were not exposed to custodial credit risk.

#### b. <u>Investments</u>

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

(1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;

### 3. Detailed Notes on All Funds

#### A. Assets

#### 1. <u>Deposits and Investments</u>

#### b. <u>Investments</u> (Continued)

- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

#### Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County minimizes its exposure to interest rate risk by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

### 3. Detailed Notes on All Funds

#### A. Assets

### 1. Deposits and Investments

#### b. <u>Investments</u> (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirement set by state statute.

#### Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The County has a policy to minimize investment custodial credit risk. At year-end, \$1,014,465 of the County's investments were subject to custodial credit risk.

#### Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. It is the County's policy that U.S. Treasury securities, U.S. agency securities, and obligations backed by U.S. Treasury and/or U.S. agency securities, may be held without limit.

# 3. <u>Detailed Notes on All Funds</u>

# A. Assets

# 1. <u>Deposits and Investments</u> (Continued)

The following table presents the County's deposit and investment balances at December 31, 2013, and information relating to potential investment risks:

			Concentration	Interest		~ .
		lit Risk	Risk	Rate Risk	(	Carrying
T	Credit	Rating	Over 5 Percent	Maturity		(Fair)
Investment Type	Rating	Agency	of Portfolio	Date		Value
U.S. government agency securities						
Federal National Mortgage Association	Aaa	Moody's		10/25/25	\$	130,987
Federal National Mortgage Association	Aaa	Moody's		12/01/41	Ψ	65,282
rederal National Wortgage Association	Aaa	Moody 5		12/01/41	-	03,282
Total Federal National Mortgage Association			<5%		\$	196,269
Federal Home Loan Mortgage Corp.	Aaa	Moody's		01/13/22	\$	95,596
Federal Home Loan Mortgage Corp.	Aaa	Moody's		01/13/22		9,560
Federal Home Loan Mortgage Corp.	Aaa	Moody's		01/13/22		38,238
Federal Home Loan Mortgage Corp.	Aaa	Moody's		10/30/23		589,536
Federal Home Loan Mortgage Corp.	Aaa	Moody's		12/27/23		235,553
Federal Home Loan Mortgage Corp.	Aaa	Moody's		08/15/27		22,098
Federal Home Loan Mortgage Corp.	Aaa	Moody's		04/01/42		76,429
Total Federal Home Loan Mortgage Corp.			<5%		\$	1,067,010
Federal Home Loan Bank	Aaa	Moody's		09/28/22	\$	481,520
Federal Home Loan Bank	Aaa	Moody's		10/25/22		481,870
Federal Home Loan Bank	AA+	S&P		11/28/22		480,730
Federal Home Loan Bank	AA+	S&P		12/28/22		754,153
Federal Home Loan Bank	Aaa	Moody's		12/28/22		477,110
Federal Home Loan Bank	Aaa	Moody's		02/28/23		374,884
Federal Home Loan Bank	AA+	S&P		03/13/23		289,479
Federal Home Loan Bank	Aaa	Moody's		03/27/23		318,350
Federal Home Loan Bank	Aaa	Moody's		03/28/23		332,154
Federal Home Loan Bank	Aaa	Moody's		04/05/23		979,620
Federal Home Loan Bank	Aaa	Moody's		04/25/23		442,515
Federal Home Loan Bank	Aaa	Moody's		05/08/23		909,969
Federal Home Loan Bank	Aaa	Moody's		07/25/23		534,144
Federal Home Loan Bank	Aaa	Moody's		10/04/32		69,427
Total Federal Home Loan Bank			15.4%		\$	6,925,925
Federal Farm Credit Bank	Aaa	Moody's		08/07/18	\$	24,970
Federal Farm Credit Bank	Aaa	Moody's		10/04/27		87,491
Total Federal Farm Credit Bank			<5%		\$	112,461
U.S. Treasury Bond - Stripped	N/A	N/A	N/A	11/15/42	\$	300,250

# 3. <u>Detailed Notes on All Funds</u>

# A. Assets

# 1. <u>Deposits and Investments</u> (Continued)

	Cred	lit Risk	Concentration Risk	Interest Rate Risk		Carrying
Investment Type	Credit Rating	Rating Agency	Over 5 Percent of Portfolio	Maturity Date	=	(Fair) Value
investment Type	<u> rtumg</u>	rigency	<u> </u>	Dute		, uruc
Local securities					_	
Crow Wing County MN General Obligation Bond	Aa2	Moody's		02/01/14	\$	50,136
Brown Deer Wisconsin School Bond	Aa3	Moody's		03/01/14		455,532
Madison WS Area Tech Col GO Bond	Aaa	Moody's		03/01/14		100,270
Alexandria MN School General Obligation Bond	Aa2	Moody's		02/01/15		79,33
Mankato MN School General Obligation Bond	AA+	S&P		02/01/15		51,97
Scott County MN General Obligation Bond	AA+	S&P		02/01/15		143,55
New London WS School General Obligation Bond	A2	Moody's		04/01/15		115,42
Daniel Boone PA School General Obligation Bond	A1	Moody's		04/01/15		116,98
Etowah TN General Obligation Bond	A	S&P		06/01/15		214,76
Oregon State School Boards Association GO Bond	Aa2	Moody's		06/30/15		129,42
Rhode Island State and Providence Plant GO Bond	Aa2	Moody's		08/01/15		268,48
Jersey City NJ General Obligation Bond	A2	Moody's		09/01/15		1,773,59
Ewing TWP NJ School General Obligation Bond	Aa3	Moody's		10/01/15		149,82
South Carolina State Single Family Housing Re	Aa1	Moody's		01/01/17		49,12
Newport News Virginia Development Bond	Aa1	Moody's		07/01/18		48,03
Dist. of Columbia Income Tax Secured Revenue	Aa1	Moody's		12/01/19		48,43
Frederick County Maryland General Obligation	Aa1	Moody's		08/01/20		46,13
South Dakota Conservancy Dist Rev Bond	AAA	S&P		08/01/20		97,75
Easton Massachusetts General Obligation Bond	Aa3	Moody's		08/15/21		19,32
Greendale Wisconsin General Obligation Bond	Aa2	Moody's		03/01/23		23,12
Myrtle Beach S. Carolina General Obligation Bond	Aa2	Moody's		03/01/24		45,89
Newport News Virginia Development Bond	Aa1	Moody's		07/01/24		91,39
Anoka County MN General Obligation Bond	Aa1	Moody's		02/01/33		31,17
Total local securities			9.2%		\$	4,149,70
Investment pools						
MAGIC Fund - General Revenue					\$	19,756,86
MAGIC Fund - Solid Waste Long-Term						1,516,31
MAGIC Fund - Solid Waste Management						1,279,94
MAGIC Fund - Road and Bridge						1,000,00
Total investment pools	N/R		N/A	N/A	\$	23,553,12
Negotiable certificates of deposit	N/R				\$	5,105,38
Money market	N/R				\$	253,98
Total investments					\$	41,664,12
Deposits Change funds						3,267,43 7,09
Total Cash and Investments					\$	44,938,65

# 3. Detailed Notes on All Funds

# A. Assets (Continued)

# 2. Receivables

Receivables as of December 31, 2013, for the County's governmental activities and business-type activities are as follows:

	Total Receivables		Amounts Not Scheduled for Collection Durin the Subsequent Year		
Governmental Activities					
Taxes	\$	574,641	\$	-	
Special assessments		1,029,265		693,413	
Accounts		346,498		-	
Accrued interest receivable		142,763		-	
Due from other governments		4,874,371		1,336,096	
Total Governmental Activities	\$	6,967,538	\$	2,029,509	
Business-Type Activities					
Special assessments	\$	55,690	\$	-	
Accounts		256,198		=	
Accrued interest receivable		5,791		-	
Due from other governments	-	836,418			
Total Business-Type Activities	\$	1,154,097	\$	-	

# 3. <u>Detailed Notes on All Funds</u>

# A. Assets (Continued)

# 3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2013, was as follows:

# **Governmental Activities**

	Beginning			Ending
	 Balance	 Increase	 Decrease	 Balance
Capital assets not depreciated				
Land	\$ 328,752	\$ -	\$ -	\$ 328,752
Construction in progress	 1,714,879	 47,542	 1,714,879	 47,542
Total capital assets not depreciated	\$ 2,043,631	\$ 47,542	\$ 1,714,879	\$ 376,294
Capital assets depreciated				
Land improvements	\$ 353,534	\$ -	\$ -	\$ 353,534
Buildings	15,504,329	68,107	-	15,572,436
Machinery, furniture, and equipment	11,803,274	1,184,082	680,321	12,307,035
Infrastructure	 110,708,822	 8,742,922	-	 119,451,744
Total capital assets depreciated	\$ 138,369,959	\$ 9,995,111	\$ 680,321	\$ 147,684,749
Less: accumulated depreciation for				
Land improvements	\$ 72,849	\$ 13,127	\$ -	\$ 85,976
Buildings	5,457,430	326,853	-	5,784,283
Machinery, furniture, and equipment	7,179,346	1,353,127	674,436	7,858,037
Infrastructure	 41,399,248	 3,454,222	 -	 44,853,470
Total accumulated depreciation	\$ 54,108,873	\$ 5,147,329	\$ 674,436	\$ 58,581,766
Total capital assets depreciated, net	\$ 84,261,086	\$ 4,847,782	\$ 5,885	\$ 89,102,983
Governmental Activities				
Capital Assets, Net	\$ 86,304,717	\$ 4,895,324	\$ 1,720,764	\$ 89,479,277

# 3. <u>Detailed Notes on All Funds</u>

# A. Assets

# 3. <u>Capital Assets</u> (Continued)

	 Beginning Balance	 Increase	I	Decrease	 Ending Balance
Capital assets not depreciated Land Construction in progress	\$ 1,084,851 345,496	\$ <u>-</u>	\$	345,496	\$ 1,084,851
Total capital assets not depreciated	\$ 1,430,347	\$ 	\$	345,496	\$ 1,084,851
Capital assets depreciated Buildings Landfill Improvements other than building Machinery, furniture, and equipment Infrastructure	\$ 13,530,449 9,801,522 685,606 1,618,154 1,345,911	\$ 477,204 - - 5,908 -	\$	- - - -	\$ 14,007,653 9,801,522 685,606 1,624,062 1,345,911
Total capital assets depreciated	\$ 26,981,642	\$ 483,112	\$	-	\$ 27,464,754
Less: accumulated depreciation for Buildings Landfill Improvements other than building Machinery, furniture, and equipment Infrastructure	\$ 7,143,388 7,405,058 224,674 1,290,910 125,589	\$ 480,588 13,055 13,953 58,188 53,837	\$	- - - - -	\$ 7,623,976 7,418,113 238,627 1,349,098 179,426
Total accumulated depreciation	\$ 16,189,619	\$ 619,621	\$	-	\$ 16,809,240
Total capital assets depreciated, net	\$ 10,792,023	\$ (136,509)	\$		\$ 10,655,514
Business-Type Activities Capital Assets, Net	\$ 12,222,370	\$ (136,509)	\$	345,496	\$ 11,740,365

## 3. Detailed Notes on All Funds

### A. Assets

# 3. <u>Capital Assets</u> (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 256,635
Public safety	188,800
Highways and streets, including depreciation of infrastructure assets	3,555,112
Human services	38,724
Capital assets held by the County's internal service funds are charged	
to the various functions based on their usage of the assets	 1,108,058
Total Depreciation Expense - Governmental Activities	\$ 5,147,329
Business-Type Activities	
Family Service Center	\$ 353,770
Juvenile Center	147,130
Public Health	1,180
Solid Waste	 117,541
Total Depreciation Expense - Business-Type Activities	\$ 619,621

# B. <u>Interfund Receivables</u>, Payables, and Transfers

The composition of interfund balances as of December 31, 2013, is as follows:

## 1. <u>Due To/From Other Funds</u>

Receivable Fund	Payable Fund	<u> </u>	Amount		
General	Social Services Public Health Agency Funds	\$	198,075 33,845 22,645		
Total due to General Fund		\$	254,565		

# 3. <u>Detailed Notes on All Funds</u>

# B. <u>Interfund Receivables</u>, Payables, and Transfers

# 1. <u>Due To/From Other Funds</u> (Continued)

Receivable Fund	Payable Fund	Amount		
Social Services	Public Health	\$	138,543	
Ditch Debt Service	General Agency	\$	408 383	
Total due to Ditch Debt Service Fund		\$	791	
Joint Highway Debt Service	Road and Bridge	\$	149,316	
Gravel Removal	Road and Bridge	\$	78,432	
Family Service Center	Social Services	\$	7,163	
Juvenile Center	General Social Services	\$	73,811 6,795	
Total due to Juvenile Center Fund		\$	80,606	
Public Health	General Social Services Juvenile Center	\$	18,880 92,129 14,387	
Total due to Public Health Fund		\$	125,396	
Internal Service	Public Health	\$	1,513	
Agency	Agency	\$	93,968	
Total Due To/From Other Funds		\$	930,293	

### 3. <u>Detailed Notes on All Funds</u>

#### B. Interfund Receivables, Payables, and Transfers

### 1. <u>Due To/From Other Funds</u> (Continued)

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### 2. Advances From/To Other Funds

Receivable Fund	Payable Fund	 Amount		
General	Other governmental Family Service Center Juvenile Center	\$ 20,000 1,495,000 350,000		
Total General Fund		\$ 1,865,000		

The purpose of the advances from the General Fund was to cover negative cash balances. The advances will be repaid when cash is available.

#### 3. Interfund Transfers

Interfund transfers for the year ended December 31, 2013, consisted of the following:

Transfers to General Fund from Solid Waste Management Enterprise Fund	\$ 100,000	To transfer funds as a reimbursement of services
Transfers to Joint Highway Debt Service Fund from General Fund	10,000	To transfer proceeds to cover fund deficit
Transfers to Joint Highway Debt Service Fund from Road and Bridge Fund	149,316	To transfer funds for interest payment on 2013 State-Aid Road Bonds
Transfers to Family Service Center Enterprise Fund from General Fund	402,964	To transfer funds for cash flow purposes
Transfers to Juvenile Center Enterprise Fund from General Fund	225,353	To transfer funds to cover shelter care deficit
Transfers to Public Health Enterprise Fund from General Fund	567,701	Budgeted transfer
Total Interfund Transfers	\$ 1,455,334	

# 3. <u>Detailed Notes on All Funds</u> (Continued)

# C. <u>Liabilities</u>

# 1. Payables

Payables at December 31, 2013, were as follows:

	 overnmental Activities	Business-Type Activities		
Accounts	\$ 950,022	\$	128,288	
Salaries	646,615		152,884	
Contracts	798,434		4,812	
Due to other governments	 1,319,278		298,204	
Total Payables	\$ 3,714,349	\$	584,188	

# 2. <u>Unearned Revenue</u>

Unearned revenue as of December 31, 2013, was as follows:

	 ernmental ctivities	Business-Type Activities		
Charges for services	\$ -	\$	119,502	
Grants	-		13,249	
Rent	750		19,425	
Miscellaneous	 12,848			
Total Unearned Revenue	\$ 13,598	\$	152,176	

## 3. Detailed Notes on All Funds

# C. <u>Liabilities</u> (Continued)

### 3. <u>Leases</u>

# Capital Leases

The County has entered into lease agreements as lessee for financing the acquisition of certain equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. These capital leases consist of the following at December 31, 2013:

Lease	Maturity	Installment	Payment Amount	Original	Balance
Governmental Activities					
2007 motor grader	2015	Annual	\$ 16,553	\$ 190,228	\$ 15,856
2007 motor grader	2015	Annual	16,553	190,228	15,856
2007 motor grader	2015	Annual	16,681	190,984	15,979
2007 motor grader	2015	Annual	15,525	190,228	14,871
2007 motor grader	2015	Annual	15,524	190,228	14,871
2007 motor grader	2015	Annual	15,652	190,984	14,993
2007 motor grader	2015	Annual	16,264	190,984	15,580
2007 motor grader	2015	Annual	24,253	238,232	23,232
2009 excavator	2014	Annual	18,373	78,721	4,545
2010 copier	2015	Monthly	1,957	8,458	2,201
2010 copier	2015	Monthly	1,407	6,080	1,583
2010 copier	2015	Monthly	1,407	6,080	1,583
2010 copier	2015	Monthly	1,386	5,987	1,559
2011 copier	2016	Monthly	1,200	5,138	2,598
Total Governmental Activities					\$ 145,307
Lease	Maturity	Installment	Payment Amount	Original	Balance
Business-Type Activities 2009 mail machine	2014	Quarterly	\$ 3,063	\$ 12,451	\$ 751

## 3. Detailed Notes on All Funds

# C. <u>Liabilities</u>

### 3. <u>Leases</u>

# **Capital Leases** (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2013, were as follows:

Year Ending December 31	 vernmental Activities	Business-Type Activities		
2014 2015 2016	\$ 148,957 2,234 400	\$	766 - -	
Total minimum lease payments	\$ 151,591	\$	766	
Less: amount representing interest	 (6,284)		(15)	
Present Value of Minimum Lease Payments	\$ 145,307	\$	751	

# 4. Long-Term Debt

# **Governmental Activities**

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount	utstanding Balance cember 31, 2013
General obligation bonds					
2003 G.O. Ditch Bonds		\$85,000 -			
	2014	\$110,000	2.8555	\$ 960,000	\$ 110,000
2005 G.O. Watershed Improvement		\$60,000 -			
Bonds	2016	\$100,000	3.7950	830,000	290,000
2007 G.O. Watershed and Ditch		\$40,000 -			
Bonds	2018	\$55,000	4.1853	475,000	265,000
2009 G.O. Watershed and Ditch		\$205,000 -			
Bonds	2017	\$415,000	2.3798	2,620,000	1,190,000

# 3. Detailed Notes on All Funds

# C. <u>Liabilities</u>

# 4. Long-Term Debt

# Governmental Activities (Continued)

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2013
General obligation bonds					
2008 G.O. Capital Improvement Plan		\$110,000 -			
Bonds	2022	\$305,000	3.5350	5,135,000	3,520,000
2011 G.O. Capital Improvement Plan		\$138,663 -			
Bonds	2018	\$653,920	1.4282	3,174,215	3,035,552
Donas	2010	Ψ033,720	1.1202	3,171,213	3,033,332
2013 G.O. Watershed Improvement		\$265,000 -			
Bonds	2021	\$310,000	2.0680	2,000,000	2,000,000
2013 G.O. State-Aid Road Bonds		\$850,000 -			
2013 G.O. State-Ald Road Bollds	2019	\$2,050,000	0.9295	10,600,000	10,600,000
	2017	Ψ2,030,000	0.7273	10,000,000	10,000,000
Total general obligation bonds				\$ 25,794,215	\$ 21,010,552
Add: unamortized premiums					717,162
Less: unamortized discounts					(8,903)
Total Canaral Obligation Danda					
Total General Obligation Bonds, Net					\$ 21,718,811
1100					Ψ 21,/10,011

Type of Indebtedness	Final Maturity	Installment Amounts			Balance December 31, 2013		
General obligation bonds 2011 G.O. Capital Improvement Plan Bonds	2018	\$171,337 - \$221,080	1.4282	\$ 1,030,785	\$	859,448	
Less: unamortized discounts Less: deferred amount on refunding						(2,891) (3,714)	
Total General Obligation Bonds, Net					\$	852,843	

# 3. <u>Detailed Notes on All Funds</u>

# C. <u>Liabilities</u> (Continued)

# 5. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2013, were as follows:

# **Governmental Activities**

Year Ending	 General Obligation Bonds					
December 31	 Principal		Interest			
2014	\$ 2,439,974	\$	517,472			
2015	2,784,974		455,580			
2016	3,891,684		381,103			
2017	3,838,920		294,071			
2018	3,475,000		200,189			
2019 - 2022	 4,580,000		187,706			
	_					
Total	\$ 21,010,552	\$	2,036,121			

Year Ending	General Obligation Bonds							
December 31	<u>F</u>	Principal	Interest					
2014	\$	210,026	\$	9,100				
2015		210,026		7,315				
2016		218,317		4,846				
2017		221,079		1,713				
Total	\$	859,448	\$	22,974				

# 3. <u>Detailed Notes on All Funds</u>

# C. <u>Liabilities</u> (Continued)

# 6. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2013, was as follows:

# **Governmental Activities**

	 Beginning Balance	 Additions	I	Reductions	 Ending Balance	 Oue Within One Year
Bonds payable General obligation bonds Add: deferred amounts for	\$ 9,524,215	\$ 12,600,000	\$	1,113,663	\$ 21,010,552	\$ 2,439,974
issuance premiums	25,172	799,954		107,964	717,162	-
Less: deferred amounts for issuance discounts	 (10,654)	 		(1,751)	 (8,903)	 
Total bonds payable	\$ 9,538,733	\$ 13,399,954	\$	1,219,876	\$ 21,718,811	\$ 2,439,974
Capital leases Other postemployment benefits	295,070	-		149,763	145,307	142,750
(OPEB)	374,449	60,738		-	435,187	-
Compensated absences	2,334,824	 1,509,306		1,398,251	 2,445,879	 641,659
Governmental Activities Long-Term Liabilities	\$ 12,543,076	\$ 14,969,998	\$	2,767,890	\$ 24,745,184	\$ 3,224,383

	Beginning Balance		 Additions		Reductions		Ending Balance		Due Within One Year	
Bonds payable General obligation bonds Add: deferred amounts for	\$	1,600,785	\$ -	\$	741,337	\$	859,448	\$	210,026	
issuance premiums Less: deferred amounts on		330	-		330		-		-	
refunding		(5,560)	-		(1,846)		(3,714)		-	
Less: deferred amounts for issuance discounts		(3,460)			(569)		(2,891)			
Total bonds payable	\$	1,592,095	\$ -	\$	739,252	\$	852,843	\$	210,026	
Capital lease Estimated liability for landfill		3,604	-		2,853		751		751	
closure/postclosure Other postemployment benefits		3,103,400	2,001		-		3,105,401		-	
(OPEB)		100,100	14,759		-		114,859		-	
Compensated absences		653,217	 398,028		391,912		659,333		165,928	
Business-Type Activities										
Long-Term Liabilities	\$	5,452,416	\$ 414,788	\$	1,134,017	\$	4,733,187	\$	376,705	

### 3. Detailed Notes on All Funds

#### C. Liabilities

## 6. <u>Changes in Long-Term Liabilities</u> (Continued)

Long-term liabilities for internal service funds are included as part of the above totals based upon their activity. For internal service funds, \$138,382 of lease purchases payable are included in the amounts for the governmental activities at year-end.

#### D. <u>Deferred Inflows/Outflows of Resources</u>

#### 1. <u>Deferred Outflows</u>

The County reports a \$3,714 deferred outflow in the business-type activities and the Juvenile Center Enterprise Fund statement of net position. A deferred charge on refunding results from the remaining discount on refunded debt.

### 2. <u>Deferred Inflows</u>

As of December 31, 2013, there were various components of unavailable revenue as follows:

Taxes	\$ 469,104
Special assessments	2,457,463
Intergovernmental	1,545,124
Miscellaneous	 650,096
Total Unavailable Revenue	\$ 5,121,787

Advance allotments consist of state aid received by the County but not yet appropriated by the State of Minnesota. Total advance allotments at December 31, 2013, are \$1,362,205.

### 4. Employee Retirement Systems and Pension Plans

#### A. Defined Benefit Plan

### Plan Description

All full-time and certain part-time employees of Clay County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan and benefits vest after three years of credited service (five years for those first eligible for membership after June 30, 2010).

All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund. For members first eligible for membership after June 30, 2010, benefits vest on a graduated schedule starting with 50 percent after five years and increasing 10 percent for each year of service until fully vested after ten years. Members eligible for membership before July 1, 2010, are fully vested after three years of service.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute. Defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

### 4. Employee Retirement Systems and Pension Plans

#### A. Defined Benefit Plan

#### <u>Plan Description</u> (Continued)

Two methods are used to compute benefits for General Employees Retirement Fund Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each remaining year. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For General Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for General Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

### 4. Employee Retirement Systems and Pension Plans

#### A. Defined Benefit Plan (Continued)

#### **Funding Policy**

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.10 and 6.25 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.60 percent. Public Employees Correctional Fund members are required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2013:

General Employees Retirement Fund	
Basic Plan members	11.78%
Coordinated Plan members	7.25
Public Employees Police and Fire Fund	14.40
Public Employees Correctional Fund	8.75

The County's contributions for the years ending December 31, 2013, 2012, and 2011, for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

	2013		 2012			2011
General Employees Retirement Fund	\$	1,098,572	\$ 1,039,060	\$	,	1,029,086
Public Employees Police and Fire Fund		314,721	306,272			302,648
Public Employees Correctional Fund		165,883	156,802			156,996

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

### 4. <u>Employee Retirement Systems and Pension Plans</u> (Continued)

#### B. Defined Contribution Plan

Five County Commissioners of Clay County are covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2013, were:

	En	nployee	Employer		
Contribution amount	\$	8,344	\$	8,344	
Percentage of covered payroll		5%		5%	

Required contribution rates were 5.00 percent.

#### C. Other Postemployment Benefits (OPEB)

### Plan Description

Clay County provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

### 4. Employee Retirement Systems and Pension Plans

#### C. Other Postemployment Benefits (OPEB) (Continued)

#### **Funding Policy**

The contribution requirements of the plan members and the County are established and may be amended by the Clay County Board of Commissioners. The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. There were approximately 361 participants in the plan, including 8 retirees.

### Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

ARC Interest on net OPEB obligation Adjustment to ARC	\$ 160,157 21,355 (29,472)
Annual OPEB cost (expense) Contributions made	\$ 152,040 (76,543)
Increase in net OPEB obligation Net OPEB Obligation - Beginning of Year	\$ 75,497 474,549
Net OPEB Obligation - End of Year	\$ 550,046

### 4. Employee Retirement Systems and Pension Plans

### C. Other Postemployment Benefits (OPEB)

#### Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years ended December 31, 2011, 2012, and 2013, were as follows:

Fiscal Year Ended	Annual OPEB Cost		Employer Contribution		Percentage Contributed	Net OPEB Obligation		
December 31, 2011 December 31, 2012	\$	137,033 154,042	\$	50,154 47,795	36.5% 31.0	\$	368,302 474,549	
December 31, 2012 December 31, 2013		152,042		76,543	50.3		550,046	

### Funded Status and Funding Progress

As of January 1, 2012, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was \$1,289,065, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,289,065. The covered payroll (annual payroll of active employees covered by the plan) was \$17,503,426, and the ratio of the UAAL to the covered payroll was 7.4 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### 4. Employee Retirement Systems and Pension Plans

#### C. Other Postemployment Benefits (OPEB) (Continued)

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2013, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of investment expenses), which is Clay County's implicit rate of return on the General Fund. The annual health care cost trend is 8.5 percent initially, reduced by decrements to an ultimate rate of 5.0 percent over 6 years. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2013, was 24 years.

#### 5. Landfill Closure and Postclosure Care Costs

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Board reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$3,105,401 landfill closure and postclosure care liability at December 31, 2013, represents the cumulative amount reported to date based on the use of 45 percent of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care of \$1,737,977 as the remaining estimated capacity is filled and the date the landfill is expected to be filled to capacity (2077) due to a change in accounting estimates. The estimated total current cost of the landfill closure and postclosure care is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, maintain, and adopt a contingency action plan at the landfill were acquired as of December 31, 2013. Actual cost may be higher due to inflation, changes in technology, or changes in state or federal laws and regulations affecting landfills.

#### 5. Landfill Closure and Postclosure Care Costs (Continued)

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. The County is in compliance with these requirements and, at December 31, 2013, investments of \$2,987,290 are held for these purposes. These are reported as restricted assets on the balance sheet. Clay County expects that future inflation costs will be paid from investment earnings on these annual contributions. However, if investment earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

#### 6. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters for which the County carries commercial insurance. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$470,000 per claim in 2013 and \$480,000 per claim in 2014. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

#### 7. Conduit Debt

The County has issued revenue bonds to provide financial assistance to private sector entities for the acquisition and construction of educational facilities deemed to be in the public interest. The bonds are secured by the property financed through a series of loan agreements and are payable solely from the revenue of the entity. The County is not obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as a liability in the accompanying financial statements. Bonds issued and outstanding as of December 31, 2013, are as follows:

			Principal			
Entity	Series		Issued	Outstanding		
Concordia College Corporation	2001	\$	3,300,000	\$	2,100,000	
Minnesota State University Moorhead	2001	Ψ	3,940,000	Ψ	3,080,088	
Concordia College Corporation	2003		2,300,000		1,800,000	
Concordia College Corporation	2004		7,000,000		6,900,000	
Eventide	2006		2,000,000		1,527,253	

# 8. <u>Summary of Significant Contingencies and Other Items</u>

#### A. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County, in connection with the normal conduct of its affairs, is involved in various judgments, claims, and litigations; it is expected that the final settlement of these matters will not materially affect the financial statements of the County.

# 8. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

#### B. Joint Ventures

#### West Central Area Agency on Aging

The West Central Area Agency on Aging was established June 2, 1982, by a joint powers agreement among Becker, Clay, Douglas, Grant, Otter Tail, Pope, Stevens, Traverse, and Wilkin Counties. The agreement was established to administer all aspects of the Older Americans Act by providing programs to meet the needs of the elderly in the nine-county area. Each county may be assessed a proportional share of the 25 percent of the administrative costs incurred in carrying out this agreement. Each county's proportional share of this 25 percent of the administrative costs will be based upon the number of persons age 60 or older living within that county.

Any county may withdraw by providing notice to the chair of the Board 90 days prior to the beginning of the fiscal year. The chair shall forward a copy to each of the counties. Withdrawal shall not result in the discharging of any liability incurred or chargeable to any county before the effective date of withdrawal.

Control is vested in the West Central Board on Aging. The Board consists of one Commissioner from each of the counties. Each member of the Board is appointed by the County Commissioners of the county he or she represents. Complete financial statements for the West Central Area Agency on Aging can be obtained from its administrative office at P. O. Box 726, Fergus Falls, Minnesota 56538-0726.

#### Fargo-Moorhead Metropolitan Council of Governments

The Fargo-Moorhead Metropolitan Council of Governments was established in 1967 by a joint powers agreement between the Cities of Fargo and West Fargo, North Dakota; Moorhead and Dilworth, Minnesota; Cass County, North Dakota; and Clay County. The primary purpose of the Council is metropolitan area planning for the two-county area. The Council also serves as a coordinating agency for investigations and studies for improvement of government and services in the area.

The primary source of revenues is federal grants administered by the North Dakota and Minnesota Departments of Transportation, the Federal Transit Administration, and member support on a per capita basis. During 2013, Clay County contributed \$12,102 to the Fargo-Moorhead Metropolitan Council of Governments.

#### 8. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures

## <u>Fargo-Moorhead Metropolitan Council of Governments</u> (Continued)

Control of the Council is vested in a 13-member Board of Directors, of which one member is an elected County Commissioner. The Council representatives to the Board are appointed by their respective governing bodies for a term determined by their governing bodies.

As of December 31, 2013, the total net assets of the Fargo-Moorhead Metropolitan Council of Governments are \$238,759. Complete financial statements for the Council may be obtained from its administrative office at Case Plaza, One 2nd Street North, Suite 232, Fargo, North Dakota 58102.

#### Northwestern Counties Data Processing Security Association

The Northwestern Counties Data Processing Security Association (NCDPSA) was formed in 1994 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Pennington, Polk, Roseau, and Wadena Counties. The purpose of the NCDPSA is to provide a mechanism whereby the counties may cooperatively provide for a data processing disaster recovery plan and back-up system.

Control of the NCDPSA is vested in the NCDPSA Joint Powers Board, which comprises one County Commissioner from each member county. In the event of dissolution, the net assets of the NCDPSA at that time shall be distributed to the respective member counties in proportion to their contributions.

The NCDPSA has no long-term debt. Financing is provided by grants from the State of Minnesota and appropriations from member counties. Complete financial information can be obtained from the Clearwater County Auditor, 213 North Main Avenue, Bagley, Minnesota 56621.

#### 8. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures (Continued)

#### Clay County Joint Powers Collaborative

The Clay County Joint Powers Collaborative was established March 4, 1997, under the authority of the Joint Powers Act, pursuant to Minn. Stat. §§ 471.59 and 124D.23. The Collaborative includes Clay County; Independent School Districts 152 (Moorhead), 146 (Barnesville), 2164 (Dilworth-Glyndon-Felton), 150 (Hawley), and 914 (Ulen-Hitterdal); the Clay-Wilkin Opportunity Council; Lakeland Mental Health; and Clay County Court Services. The purpose of the Collaborative is to provide services designed to enhance opportunities for children or youth to improve child health and development, reduce barriers to adequate school performance, improve family functioning, provide community service, enhance self-esteem, and develop general employment skills.

Control of the Clay County Joint Powers Collaborative is vested in a 20-member Board of Directors appointed by the member parties.

In the event of a withdrawal from the Clay County Joint Powers Collaborative, the withdrawing party shall give a 90-day notice. The Board shall continue to exist if the Collaborative is terminated for the limited purpose of discharging the Collaborative's debts and liabilities, settling its affairs, and disposing of its property.

Financing is provided by state and federal grants and contributions from its member parties. Clay County, in an agent capacity, reports the cash transactions of the Clay County Joint Powers Collaborative as an agency fund on its financial statements. During 2013, the County did not contribute any funds to the Collaborative.

#### West Central Minnesota Drug Task Force

The West Central Minnesota Drug Task Force was established in 1996 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Becker, Clay, Douglas, Grant, Otter Tail, and Todd Counties, and the Cities of Alexandria, Breckenridge, Detroit Lakes, Fargo, Fergus Falls, Moorhead, Pelican Rapids, Perham, and Wahpeton. The Task Force's objectives are to detect, investigate, and apprehend controlled substance offenders in the six-county area.

#### 8. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures

#### West Central Minnesota Drug Task Force (Continued)

Control of the West Central Minnesota Drug Task Force is vested in a Board of Directors. The Board of Directors consists of department heads or a designee from each participating full-time member agency.

In the event of dissolution of the West Central Minnesota Drug Task Force, the equipment will be divided and returned to the appropriate agencies. However, if only one agency terminates its agreement and the unit continues, all equipment will remain with the Task Force.

Douglas County, in an agent capacity, reports the cash transactions of the West Central Minnesota Drug Task Force as an agency fund on its financial statements. Financing and equipment will be provided by the full-time and associated member agencies. During 2013, the County contributed \$3,000 to the Task Force.

#### Clay County/MnDOT/City of Moorhead Jointly-Operated Public Works Facility

In 2002, Clay County entered into a Partnership Agreement with the City of Moorhead and the Minnesota Department of Transportation for the construction, ownership, and operation of a Public Works Facility. Ownership of the facility is in the following proportions: State - 33 percent, County - 45 percent, City - 22 percent. Ownership of the land is in equal shares. A Management Committee, comprised of one member from each entity, is responsible for the operation and resolution of issues pertaining to the complex.

#### Northwest Minnesota Regional Radio Board

The Northwest Minnesota Regional Radio Board's convening meeting was held February 6, 2008, pursuant to the authority conferred upon the member parties by Minn. Stat. §§ 471.59 and 403.39, and includes the City of Moorhead and the Counties of Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau.

#### 8. Summary of Significant Contingencies and Other Items

#### B. Joint Ventures

Northwest Minnesota Regional Radio Board (Continued)

The purpose of the Northwest Regional Radio Board is to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota.

Control of the Northwest Minnesota Regional Radio Board is vested in the Northwest Minnesota Regional Radio Board, which is composed of one Commissioner of each county appointed by their respective County Board and one City Council member from each city appointed by their respective City Council, as provided in the Northwest Minnesota Regional Radio Board's by-laws.

In the event of dissolution of the Northwest Minnesota Regional Radio Board, all property, assets, and funds of the Board shall be distributed to the parties of the agreement upon termination in direct proportion to their participation and contribution.

Any city or county that has withdrawn from the agreement prior to termination of the Board shall share in the distribution of property, assets, and funds of the Board only to the extent they shared in the original expense.

The Northwest Minnesota Regional Radio Board has no long-term debt. Financing is provided by the appropriations from member parties and by state and federal grants. Complete financial information can be obtained from Northwest Minnesota Regional Radio Board, c/o Greater Northwest EMS, 2301 Johanneson Avenue N.W., Suite 103, Bemidji, Minnesota 56601.

<u>Rural Minnesota Concentrated Employment Programs, Inc. (WIA - Rural Minnesota Workforce Service Area 2)</u>

Rural Minnesota Concentrated Employment Programs, Inc., was established to create job training and employment opportunities for economically disadvantaged, underemployed and unemployed persons, and youthful persons in both the private and the public sector.

During 2013, the County did not contribute any funds to this organization.

#### 8. Summary of Significant Contingencies and Other Items (Continued)

#### C. Jointly-Governed Organizations

Clay County, in conjunction with other governmental entities and various private organizations, has formed the jointly-governed organizations listed below:

#### Minnesota Rural Counties Caucus

The Minnesota Rural Counties Caucus was established in 1997 and includes Becker, Beltrami, Clay, Clearwater, Itasca, Kittson, Lake, Lake of the Woods, Mahnomen, Marshall, McLeod, Morrison, Norman, Pennington, Polk, Red Lake, and Roseau Counties.

Control of the Caucus is vested in the Minnesota Rural Counties Caucus Executive Committee which is composed of ten directors, each with an alternate, who are appointed annually by each respective County Board. Clay County's responsibility does not extend beyond making this appointment.

## Western Area City/County Co-op

Clay County and 24 other cities and counties entered into a joint powers agreement to establish the Western Area City/County Co-op (WACCO) Joint Powers Board, effective September 5, 1995, and empowered under Minn. Stat. § 471.59. The purpose of the Board is to establish a resource network that identifies common needs of the individual governmental units and reduces the financial burden on each of its members through the cooperative sharing of existing resources.

The management and control of WACCO is vested in a Board of Directors composed of a representative appointed by each member city and county.

#### **District IV Transportation Planning**

Clay County and 13 other cities and counties entered into a joint powers agreement to establish the District IV Transportation Planning Joint Powers Board, effective December 11, 1996, and empowered under Minn. Stat. § 471.59. The purpose of the Board is to develop a multi-modal transportation plan for the geographical jurisdiction of the member cities and counties. The Board is composed of 14 members, with one member appointed by each member city and county.

#### 8. Summary of Significant Contingencies and Other Items

#### C. Jointly-Governed Organizations (Continued)

## Agassiz Recreational Trail Joint Powers Board

Clay, Norman, and Polk Counties entered into a joint powers agreement to establish the Agassiz Recreational Trail Joint Powers Board, effective February 9, 1993, and empowered under Minn. Stat. § 471.59. The purpose of the Board is to provide the construction, maintenance, and operation of a system of trails and pathways. The Board consists of two members appointed by each member county and one person appointed by the Norman County Soil and Water Conservation District.

## Minnesota Red River Basin of the North Joint Powers Agreement

The Minnesota Red River Basin of the North Joint Powers Board was established November 29, 1999, by an agreement between Clay County and 14 other counties. The agreement was made to serve as a focal point for land and water concerns for those counties surrounding the Minnesota Red River Basin. Each county is responsible for its proportionate share of the administrative budget. Control is vested in a Joint Powers Board comprised of one Commissioner from each member county. Each member of the Board is appointed by the County Commissioners of the county he or she represents. In the event of termination of the agreement, any unexpended funds and surplus property shall be disposed of equally among the member counties.

During 2013, the County contributed \$1,281 to the Joint Powers Board. Complete financial statements can be obtained from the offices of the International Coalition.

#### Oakport Joint Powers Agreement

Clay County, the City of Moorhead, and Oakport Township entered into a joint powers agreement, effective February 15, 1990, and empowered under Minn. Stat. §§ 414.0325, subd. 5; 462.3585; 471.59; and 471.591. The purpose of the Board is to address land development concerns in the Oakport Township area that is scheduled for orderly annexation in 2015. The Oakport Joint Powers Board is comprised of six members, two appointed by each entity.

#### 8. Summary of Significant Contingencies and Other Items

#### C. Jointly-Governed Organizations (Continued)

#### Agassiz Regional Library

The Agassiz Regional Library was formed pursuant to Minn. Stat. §§ 134.20 and 471.59, effective January 1, 1981, and includes Becker, Clay, Clearwater, Mahnomen, Norman, Polk, and Wilkin Counties.

Control of the Library is vested in the Agassiz Regional Library Board, which is composed of 23 members with staggered terms made up of the following: one member appointed by each Board of County Commissioners who may be a member of the Board of Commissioners; one member appointed by each participating city; and one additional member appointed by each county and city for each 6,000 of population or major percentage (85 percent) thereof. Clay County contributed \$242,279 to the Agassiz Regional Library during 2013.

#### Red River Regional Dispatch Center

In 2001, a Joint Powers Agreement was entered into by the cities of Moorhead, Minnesota; Fargo, North Dakota; and the Counties of Cass, North Dakota; and Clay, Minnesota, for the joint operation of 911/Dispatch functions to reduce and/or eliminate duplication of equipment and staff time. The agreement was amended in 2008 to include the City of West Fargo, North Dakota. A joint board, comprised of members appointed by the governing bodies, is responsible for administering the joint dispatch center.

#### Minnesota Counties Computer Cooperative (MCCC)

Under Minnesota Joint Powers Law, Minn. Stat. § 471.59, Minnesota counties have created MCCC to jointly provide for the establishment, operation, and maintenance of data processing systems, facilities, and management information systems. Clay County is a member of this organization.

#### 8. Summary of Significant Contingencies and Other Items

#### C. Jointly-Governed Organizations (Continued)

# <u>Homeland Security and Emergency Management (HSEM) Region 3 Emergency Managers</u>

The HSEM Region 3 Emergency Managers Joint Powers Board was formed pursuant to Minn. Stat. § 471.59, and includes Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau Counties. The Board was established to engage in planning, training, and/or the purchase and use of equipment in order to better respond to emergencies and other disasters within the HSEM Region 3; specifically, within the jurisdictional boundaries of the 14 member counties.

Control is vested in the HSEM Region 3 Emergency Managers Board, which is composed of 14 representatives appointed by each Board of County Commissioners. Clay County's responsibility does not extend beyond making this appointment.

#### Minnesota Criminal Justice Data Communications Network

The Minnesota Criminal Justice Data Communications Network Joint Powers Agreement exists to create access for the County Sheriff and County Attorney to systems and tools available from the State of Minnesota, Department of Public Safety, and the Bureau of Criminal Apprehension to carry out criminal justice. During the year, the County made no payments to the joint powers.

#### Sentence to Service

Clay County, in conjunction with other local governments, participates in the State of Minnesota's Sentence to Serve (STS) program. STS is a project of the State Department of Administration's Strive Toward Excellence in Performance (STEP) program. STEP's goal is a statewide effort to make positive improvements in public services. It gives the courts an alternative to jail or fines for the nonviolent offenders who can work on a variety of community or state projects. Private funding, funds from various foundations and initiative funds, as well as the Departments of Corrections and Natural Resources, provide the funds needed to operate the STS program.

#### 8. Summary of Significant Contingencies and Other Items

#### C. Jointly-Governed Organizations (Continued)

#### Southwest Minnesota Immunization Information Connection

The Southwest Minnesota Immunization Information Connection (SW-MIIC) Joint Powers Board promotes an implementation and maintenance of a regional immunization information system to ensure age-appropriate immunizations through complete and accurate records. The County did not contribute to the SW-MIIC during 2013.

#### D. Related Organizations

# Clay County Housing and Redevelopment Authority

The Clay County Housing and Redevelopment Authority (HRA) has its own governing board which is appointed by the Clay County Board of Commissioners. Clay County has no other financial, operational, or managerial control over this organization.

#### Buffalo-Red River Watershed District

The Buffalo-Red River Watershed District was formed pursuant to Minn. Stat. § 103D.201, effective June 17, 1963, and includes land within Becker, Clay, and Wilkin Counties. The purpose of the District is to conserve the natural resources of the state by land-use planning, flood control, and other conservation projects by using sound scientific principles for the protection of the public health and welfare and the provident use of natural resources. Control of the District is vested in the Buffalo-Red River Watershed District Board of Managers, which is composed of five members having staggered terms of three years each, with three appointed by the Clay County Board, one appointed by the Becker County Board, and one appointed by the Wilkin County Board.

#### Wild Rice Watershed District

The Wild Rice Watershed District was established in 1969, pursuant to Minn. Stat. ch. 103D, and includes Becker, Clay, Clearwater, Mahnomen, Norman, and Polk Counties. The purpose of the Wild Rice Watershed District is to oversee watershed projects, conduct studies for future project planning, administration of legal drainage systems, issuance of applications and permits, public education on conservation issues, and dispute resolution.

#### 8. Summary of Significant Contingencies and Other Items

#### D. Related Organizations

#### Wild Rice Watershed District (Continued)

Control of the Watershed District is vested in the Board of Managers, which is composed of seven members appointed by the County Commissioners of Becker, Clay, Mahnomen, and Norman Counties. Norman County appoints three members, Clay County appoints two members, and Mahnomen and Becker Counties each appoint one member.

#### Lakeland Mental Health Center

Lakeland Mental Health Center was formed pursuant to Minn. Stat. ch. 317A as a 501-C3 nonprofit corporation on February 10, 1961, and includes Becker, Clay, Grant, Otter Tail, and Pope Counties. The purpose of Lakeland Mental Health Center is to promote healthy individuals, families, and communities by providing high quality accessible mental health services.

The management of Lakeland Mental Health Center is vested in a Board of Directors consisting of one Commissioner and one community-at-large representative from each member county, plus one human service director, or equivalent position, rotated between the member counties.

Services are provided to the member counties through purchase of service agreements. A member county may lose its membership, by action of the Board of Directors, if it fails to have a signed contract with Lakeland Mental Health Center. Clay County paid \$1,304,457 in 2013 for services purchased through Lakeland Mental Health Center.







EXHIBIT A-1

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted	d Amo	unts	Actual		Variance with	
	 Original		Final	 Amounts	Fi	inal Budget	
Revenues							
Taxes	\$ 12,718,888	\$	12,718,888	\$ 12,690,751	\$	(28,137)	
Licenses and permits	44,230		44,230	104,972		60,742	
Intergovernmental	3,777,077		3,777,077	4,826,417		1,049,340	
Charges for services	1,737,219		1,737,219	1,549,570		(187,649)	
Fines and forfeits	44,000		44,000	155,055		111,055	
Investment earnings	125,050		125,050	(371,334)		(496,384)	
Miscellaneous	645,283		645,283	 611,782		(33,501)	
<b>Total Revenues</b>	\$ 19,091,747	\$	19,091,747	\$ 19,567,213	\$	475,466	
Expenditures							
Current							
General government							
Commissioners	\$ 280,936	\$	280,936	\$ 277,122	\$	3,814	
Courts	80,000		80,000	75,570		4,430	
Personnel coordinator	80,000		80,000	66,355		13,645	
Law library	101,395		101,395	111,869		(10,474)	
County administration	273,062		273,062	270,923		2,139	
County auditor	683,372		683,372	647,459		35,913	
License bureau	422,821		422,821	411,100		11,721	
County treasurer	217,380		217,380	191,634		25,746	
County assessor	378,624		378,624	385,571		(6,947)	
Elections	100,220		100,220	39,941		60,279	
Internal audit	70,000		70,000	72,577		(2,577)	
Technology services	1,115,750		1,115,750	1,069,552		46,198	
Personnel	185,154		185,154	184,439		715	
Information services	277,588		277,588	354,112		(76,524)	
Attorney	1,230,232		1,230,232	1,150,637		79,595	
Victim witness	93,185		93,185	95,587		(2,402)	
Unanticipated trial costs	20,000		20,000	20,000		-	
Recorder	471,723		471,723	534,728		(63,005)	
Surveyor	40,000		40,000	37,342		2,658	
Planning and zoning	381,315		381,315	1,073,921		(692,606)	
Maintenance	735,364		735,364	913,590		(178,226)	
Veterans service officer	181,165		181,165	184,919		(3,754)	
Unallocated	884,892		884,892	 765,377		119,515	
Total general government	\$ 8,304,178	\$	8,304,178	\$ 8,934,325	\$	(630,147)	

EXHIBIT A-1 (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	<b>Budgeted Amounts</b>		Actual		Variance with	
		Original	 Final	 Amounts	Fi	nal Budget
Expenditures						
Current (Continued)						
Public safety						
Sheriff	\$	3,564,472	\$ 3,564,472	\$ 3,758,951	\$	(194,479)
Safe and sober		7,141	7,141	10,874		(3,733)
Snowmobile		4,646	4,646	4,426		220
Law enforcement grant		35,092	35,092	111,236		(76,144
ATV		5,525	5,525	296		5,229
Safe community coalition of the RRV		-	-	248		(248
Coroner		91,040	91,040	147,886		(56,846
E-911 system		69,732	69,732	72,763		(3,031
Community corrections		3,072,429	3,072,429	3,014,576		57,853
Dispatchers		348,244	348,244	302,465		45,779
Probation and parole		628,363	628,363	631,611		(3,248)
Juvenile detention		745,103	745,103	541,683		203,420
Electronic monitoring		90,000	90,000	77,074		12,926
Civil defense		100,623	 100,623	 131,580		(30,957)
Total public safety	\$	8,762,410	\$ 8,762,410	\$ 8,805,669	\$	(43,259)
Culture and recreation						
Historical society	\$	178,172	\$ 178,172	\$ 178,172	\$	-
Humane society		1,500	1,500	1,500		-
Viking library		242,279	 242,279	242,279		-
Total culture and recreation	\$	421,951	\$ 421,951	\$ 421,951	\$	
Conservation of natural resources						
County extension	\$	239,121	\$ 239,121	\$ 236,443	\$	2,678
FM feasibility study		145,000	145,000	220,000		(75,000
Soil and water conservation		306,680	306,680	263,044		43,636
International coalition		1,281	1,281	1,281		_
Agricultural society/County fair		23,000	23,000	22,871		129
Valley water rescue		3,292	 3,292	 2,812		480
Total conservation of natural						
resources	\$	718,374	\$ 718,374	\$ 746,451	\$	(28,077

EXHIBIT A-1 (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	<b>Budgeted Amounts</b>		Actual		Variance with	
		Original	Final	 Amounts	Fi	nal Budget
Expenditures						
Current (Continued)						
Economic development						
Metropolitan Council	\$	10,923	\$ 10,923	\$ 12,102	\$	(1,179)
Red River winter shows		800	800	800		-
West Central Council on Aging		5,907	5,907	6,058		(151)
Chamber of Commerce		1,390	1,390	1,425		(35)
County-wide incentive program		87,500	87,500	87,500		-
West Central MN Initiative		15,000	15,000	15,000		_
Pew Partnership		4,699	4,699	4,699		-
Riverkeepers		1,000	1,000	-		1,000
Rural Minnesota Counties Caucus		2,100	2,100	2,100		-
Minnesota Housing Partnership		600	600	195		405
Senior coordination program		31,750	31,750	31,750		-
Group workcamp		2,500	 2,500	 <u>-</u>		2,500
Total economic development	\$	164,169	\$ 164,169	\$ 161,629	\$	2,540
<b>Total Expenditures</b>	\$	18,371,082	\$ 18,371,082	\$ 19,070,025	\$	(698,943)
Excess of Revenues Over (Under)						
Expenditures	\$	720,665	\$ 720,665	\$ 497,188	\$	(223,477)
Other Financing Sources (Uses)						
Transfers in	\$	100,000	\$ 100,000	\$ 100,000	\$	-
Transfers out		(820,665)	 (820,665)	 (1,206,018)		(385,353)
<b>Total Other Financing Sources</b>						
(Uses)	\$	(720,665)	\$ (720,665)	\$ (1,106,018)	\$	(385,353)
Net Change in Fund Balance	\$	-	\$ -	\$ (608,830)	\$	(608,830)
Fund Balance - January 1		8,698,398	 8,698,398	8,698,398		
Fund Balance - December 31	\$	8,698,398	\$ 8,698,398	\$ 8,089,568	\$	(608,830)

EXHIBIT A-2

#### BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

		Budgeted	d Amo	unts		Actual	Variance with	
		Original		Final		Amounts	F	inal Budget
Revenues								
Taxes	\$	3,073,403	\$	3,073,403	\$	3,178,561	\$	105,158
Licenses and permits	Ψ	61,500	Ψ	61,500	Ψ	94,649	Ψ	33,149
Intergovernmental		8,006,796		8,006,796		7,607,061		(399,735)
Charges for services		576,500		576,500		607,201		30,701
Investment earnings		570,500		570,500		(33,632)		(33,632)
Miscellaneous		145,000		145,000		69,973		(75,027)
<b>Total Revenues</b>	\$	11,863,199	\$	11,863,199	\$	11,523,813	\$	(339,386)
Expenditures								
Current								
Highways and streets								
Administration	\$	558,294	\$	558,294	\$	539,042	\$	19,252
Maintenance		3,061,190		3,061,190		2,964,799		96,391
Construction		6,207,626		6,207,626		8,126,276		(1,918,650)
Equipment, maintenance, and shop		1,585,823		1,585,823		1,638,474		(52,651)
Total highways and streets	\$	11,412,933	\$	11,412,933	\$	13,268,591	\$	(1,855,658)
Intergovernmental								
Highways and streets	\$	450,266	\$	450,266	\$	471,742	\$	(21,476)
Debt service								
Bond issuance costs	\$	-	\$	-	\$	86,620	\$	(86,620)
Total Expenditures	\$	11,863,199	\$	11,863,199	\$	13,826,953	\$	(1,963,754)
Excess of Revenues Over (Under)								
Expenditures	\$		\$		\$	(2,303,140)	\$	(2,303,140)
Other Financing Sources (Uses)								
Transfers out	\$	-	\$	-	\$	(149,316)	\$	(149,316)
Bonds issued		-		-		10,600,000		10,600,000
Premium on bonds/notes issued						710,900		710,900
<b>Total Other Financing Sources</b>								
(Uses)	\$	-	\$	-	\$	11,161,584	\$	11,161,584
Net Change in Fund Balance	\$	-	\$	-	\$	8,858,444	\$	8,858,444
Fund Balance - January 1		(551,560)		(551,560)		(551,560)		-
Increase (decrease) in inventories		-		-		(27,848)		(27,848)
Fund Balance - December 31	\$	(551,560)	\$	(551,560)	\$	8,279,036	\$	8,830,596

The notes to the required supplementary information are an integral part of this schedule.

EXHIBIT A-3

#### BUDGETARY COMPARISON SCHEDULE SOCIAL SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted	d Amo	<b>Budgeted Amounts</b>		Actual		Variance with	
	Original		Final		Amounts	F	inal Budget	
Revenues								
Taxes	\$ 6,210,783	\$	6,210,783	\$	6,082,685	\$	(128,098)	
Intergovernmental	10,023,714		10,023,714		8,901,797		(1,121,917)	
Fines and forfeits	-		-		6,606		6,606	
Miscellaneous	 515,745		515,745		1,377,824		862,079	
<b>Total Revenues</b>	\$ 16,750,242	\$	16,750,242	\$	16,368,912	\$	(381,330)	
Expenditures								
Current								
Human services								
Income maintenance	\$ 5,235,969	\$	5,235,969	\$	4,841,228	\$	394,741	
Social services	 11,977,301		11,977,301		12,159,757		(182,456)	
Total human services	\$ 17,213,270	\$	17,213,270	\$	17,000,985	\$	212,285	
Debt service								
Principal	\$ -	\$	-	\$	5,569	\$	(5,569)	
Interest	 -		-		589		(589)	
Total debt service	\$ 	\$		\$	6,158	\$	(6,158)	
<b>Total Expenditures</b>	\$ 17,213,270	\$	17,213,270	\$	17,007,143	\$	206,127	
Excess of Revenues Over (Under)								
Expenditures	\$ (463,028)	\$	(463,028)	\$	(638,231)	\$	(175,203)	
Fund Balance - January 1	 8,030,958		8,030,958		8,030,958		-	
Fund Balance - December 31	\$ 7,567,930	\$	7,567,930	\$	7,392,727	\$	(175,203)	

EXHIBIT A-4

# SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS FOR THE YEAR ENDED DECEMBER 31, 2013

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b - a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a)/c)
January 1, 2008	\$ -	\$ 783,750	\$ 783,750	0.0%	\$ 16,346,008	4.8%
January 1, 2010	-	1,110,782	1,110,782	0.0	17,357,192	6.4
January 1, 2012	-	1,289,065	1,289,065	0.0	17,503,426	7.4

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2013

#### 1. <u>Budgetary Information</u>

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds, except the Gravel Removal Tax Reserve Special Revenue Fund, County Projects Capital Projects Fund, Americana Estates Debt Service Fund, and Ditch Debt Service Fund. All annual appropriations lapse at fiscal year-end.

On or before mid-June of each year, all departments and agencies submit requests for appropriations to the County Auditor so that a budget can be prepared. Before October 31, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. During the year, the Board made no budgetary amendments.

#### 2. Stewardship, Compliance, and Accountability

#### Excess of Expenditures Over Budget

The following is a table of the individual funds which had expenditures in excess of budget for the year ended December 31, 2013.

	Expenditures	Final Budget	Excess		
General Fund	\$ 19,070,025	\$ 18,371,082	\$	698,943	
Road and Bridge Special Revenue Fund	13,826,953	11,863,199		1,963,754	

## 3. Other Postemployment Benefits

Clay County implemented Governmental Accounting Standards Board (GASB) Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, for the fiscal year ended December 31, 2008. See Note 4.C. to the financial statements for more information.

GASB Statement 45 requires a Schedule of Funding Progress - Other Postemployment Benefits for the three most recent valuations and accompanying notes to describe factors that significantly affect the trends in the amounts reported.





#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

<u>County Building</u> - to account for the acquisition or repair of buildings used in County administration.

<u>Gravel Removal Tax Reserve</u> - to account for ten percent of gravel removal tax collections used for the rehabilitation of exhausted gravel pits.

#### **DEBT SERVICE FUNDS**

<u>Americana Estates</u> - to account for the financial transactions of the Americana Estates project for the City of Moorhead sewer and water hook-up. Financing is provided by issuing bonds and will be paid back through special assessments levied against the Americana Estates' residents.

<u>County Projects</u> - to account for the retirement of bonds issued for the capital projects.

<u>Courthouse Expansion</u> - to account for the retirement of bonds issued for the courthouse expansion.

<u>Joint Highway Facility</u> - to account for the retirement of bonds issued for the Joint Highway Facility and the State-Aid Road bonds.

<u>Law Enforcement Expansion</u> - to account for the retirement of bonds issued for the Law Enforcement expansion.

#### CAPITAL PROJECTS FUND

<u>County Projects Capital Projects</u> - to account for financial resources to be used for improvement of capital facilities.

EXHIBIT B-1

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2013

	Special Revenue xhibit B-3)	<u>(E</u>	Debt Service xhibit B-5)		Capital Projects	Total (Exhibit 3)	
<u>Assets</u>							
Cash and pooled investments	\$ 639,800	\$	442,249	\$	624,678	\$	1,706,727
Undistributed cash in agency funds	746		11,268		-		12,014
Taxes receivable delinquent Due from other funds	 1,082 78,432		16,423 149,316		- -		17,505 227,748
Total Assets	\$ 720,060	\$	619,256	\$	624,678	\$	1,963,994
Liabilities, Deferred Inflows of Resources, and Fund Balances							
Liabilities							
Accounts payable	\$ -	\$	-	\$	23,610	\$	23,610
Advance from other funds	 		20,000	-			20,000
<b>Total Liabilities</b>	\$ 	\$	20,000	\$	23,610	\$	43,610
<b>Deferred Inflows of Resources</b>							
Unavailable revenue	\$ 891	\$	13,531	\$	-	\$	14,422
Fund Balances							
Restricted for							-0
Debt service	\$ -	\$	585,725	\$	-	\$	585,725
Capital projects	-		-		601,068		601,068
Gravel pit restoration Assigned to	605,852		-		-		605,852
County building projects	 113,317		-				113,317
<b>Total Fund Balances</b>	\$ 719,169	\$	585,725	\$	601,068	\$	1,905,962
Total Liabilities, Deferred Inflows		_					
of Resources, and Fund Balances	\$ 720,060	\$	619,256	\$	624,678	\$	1,963,994

EXHIBIT B-2

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

		Special Revenue xhibit B-4)	<u>(E</u>	Debt Service (xhibit B-6)	 Capital Projects	(	Total (Exhibit 5)
Revenues							
Taxes	\$	119,988	\$	615,853	\$ -	\$	735,841
Intergovernmental		9,361		72,543	 		81,904
<b>Total Revenues</b>	\$	129,349	\$	688,396	\$ 	\$	817,745
Expenditures							
Capital outlay							
General government	\$	-	\$	-	\$ 212,380	\$	212,380
Debt service							
Principal		-		483,663	-		483,663
Interest		-		320,791	-		320,791
Administrative (fiscal) charges				376			376
<b>Total Expenditures</b>	\$		\$	804,830	\$ 212,380	\$	1,017,210
Excess of Revenues Over (Under) Expenditures	\$	129,349	\$	(116,434)	\$ (212,380)	\$	(199,465)
-		,		, , ,	, , ,		, , ,
Other Financing Sources (Uses)							
Transfers in	-			159,316			159,316
Net Change in Fund Balance	\$	129,349	\$	42,882	\$ (212,380)	\$	(40,149)
Fund Balance - January 1		589,820		542,843	 813,448		1,946,111
Fund Balance - December 31	\$	719,169	\$	585,725	\$ 601,068	\$	1,905,962

EXHIBIT B-3

#### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2013

	County Building		Gravel Removal Tax Reserve		Total (Exhibit B-1)	
<u>Assets</u>						
Cash and pooled investments	\$	112,380	\$	527,420	\$	639,800
Undistributed cash in agency funds		746		-		746
Taxes receivable delinquent		1,082		-		1,082
Due from other funds		-		78,432		78,432
Total Assets	\$	114,208	\$	605,852	\$	720,060
<u>Deferred Inflows of</u> <u>Resources and Fund Balances</u>						
<b>Deferred Inflows of Resources</b>						
Unavailable revenue	\$	891	\$	-	\$	891
Fund Balances						
Restricted for						
Gravel pit restoration	\$	-	\$	605,852	\$	605,852
Assigned to		440.045				442.045
County building projects		113,317				113,317
Total Fund Balances	\$	113,317	\$	605,852	\$	719,169
<b>Total Deferred Inflows of Resources</b>						
and Fund Balances	\$	114,208	\$	605,852	\$	720,060

EXHIBIT B-4

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	County Building	]	Gravel Removal ax Reserve	<u>(E</u>	Total Exhibit B-2)	
Revenues						
Taxes	\$ 41,556	\$	78,432	\$	119,988	
Intergovernmental	 9,361		-		9,361	
<b>Total Revenues</b>	\$ 50,917	\$	78,432	\$	129,349	
Fund Balance - January 1	 62,400		527,420		589,820	
Fund Balance - December 31	\$ 113,317	\$	605,852	\$	719,169	

#### COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS DECEMBER 31, 2013

	A	County Projects		
<u>Assets</u>				
Cash and pooled investments	\$	41,785	\$	1,921
Undistributed cash in agency funds		-		477 377
Taxes receivable delinquent  Due from other funds		-		3// -
Due from other runds			-	
Total Assets	\$	41,785	\$	2,775
Liabilities, Deferred Inflows of Resources, and Fund Balances  Liabilities  Advance from other funds	\$	<u>-</u>	\$	-
<b>Deferred Inflows of Resources</b> Unavailable revenue		-		276
Fund Balances				
Restricted				
Restricted for debt service		41,785		2,499
Total Liabilities, Deferred Inflows				
of Resources, and Fund Balances	\$	41,785	\$	2,775

Courthouse Expansion		Joint Highway Facility		Law Enforcement Expansion		Total (Exhibit B-1)	
\$	214,103 5,324 7,761	\$	2,118 2,900 4,595 149,316	\$	182,322 2,567 3,690	\$	442,249 11,268 16,423 149,316
\$	227,188	\$	158,929	\$	188,579	\$	619,256
\$	10,000	\$	10,000	\$	-	\$	20,000
	6,395		3,852		3,008		13,531
	210,793		145,077		185,571		585,725
\$	227,188	\$	158,929	\$	188,579	\$	619,256

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR DEBT SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	mericana Estates	County Projects	
Revenues Taxes	\$ -	\$	27,699
Intergovernmental  Total Revenues	\$ <u> </u>	\$	3,293 30,992
Expenditures Debt service Principal Interest Administrative (fiscal) charges	\$ - - -	\$	- 29,867 -
<b>Total Expenditures</b>	\$ <u>-</u>	\$	29,867
Excess of Revenues Over (Under) Expenditures	\$ -	\$	1,125
Other Financing Sources (Uses) Transfers in	 <u>-</u>		
Net Change in Fund Balance	\$ -	\$	1,125
Fund Balance - January 1	 41,785		1,374
Fund Balance - December 31	\$ 41,785	\$	2,499

Courthouse Expansion		Joint Highway Facility		Law Enforcement Expansion		Total (Exhibit B-2)		
\$	291,091 34,289	\$	158,505 18,671	\$	138,558 16,290	\$	615,853 72,543	
\$	325,380	\$	177,176	\$	154,848	\$	688,396	
\$	220,000 89,675 252	\$	125,000 192,942 124	\$	138,663 8,307	\$	483,663 320,791 376	
\$	309,927	\$	318,066	\$	146,970	\$	804,830	
\$	15,453	\$	(140,890)	\$	7,878	\$	(116,434)	
			159,316				159,316	
\$	15,453	\$	18,426	\$	7,878	\$	42,882	
	195,340		126,651		177,693		542,843	
\$	210,793	\$	145,077	\$	185,571	\$	585,725	

EXHIBIT B-7

#### BUDGETARY COMPARISON SCHEDULE COUNTY BUILDING SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

		<b>Budgeted Amounts</b>			Actual		Variance with Final Budget	
	(	Original Final		Amounts				
Revenues								
Taxes	\$	41,049	\$	41,049	\$	41,556	\$	507
Intergovernmental		8,951		8,951		9,361		410
<b>Total Revenues</b>	\$	50,000	\$	50,000	\$	50,917	\$	917
Expenditures								
Current								
General government								
Other general government		50,000		50,000		-		50,000
Net Change in Fund Balance	\$	-	\$	-	\$	50,917	\$	50,917
Fund Balance - January 1		62,400		62,400		62,400		
Fund Balance - December 31	\$	62,400	\$	62,400	\$	113,317	\$	50,917

EXHIBIT B-8

#### BUDGETARY COMPARISON SCHEDULE COUNTY PROJECTS DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

		<b>Budgeted Amounts</b>		Actual		Variance with		
	Original			Final	A	mounts	Fina	l Budget
Revenues								
Taxes	\$	28,335	\$	28,335	\$	27,699	\$	(636)
Intergovernmental		3,026		3,026		3,293		267
<b>Total Revenues</b>	\$	31,361	\$	31,361	\$	30,992	\$	(369)
Expenditures								
Debt service								
Interest	\$	29,868	\$	29,868	\$	29,867	\$	1
Administrative (fiscal) charges		500		500				500
Total Expenditures	\$	30,368	\$	30,368	\$	29,867	\$	501
Net Change in Fund Balance	\$	993	\$	993	\$	1,125	\$	132
Fund Balance - January 1		1,374		1,374		1,374		
Fund Balance - December 31	\$	2,367	\$	2,367	\$	2,499	\$	132

EXHIBIT B-9

#### BUDGETARY COMPARISON SCHEDULE COURTHOUSE EXPANSION DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

		<b>Budgeted Amounts</b>				Actual	Variance with		
		Original	Final		Final Amounts		Amounts	Fin	al Budget
Revenues									
Taxes	\$	293,782	\$	293,782	\$	291,091	\$	(2,691)	
Intergovernmental		31,377		31,377		34,289		2,912	
<b>Total Revenues</b>	<u></u> \$	325,159	\$	325,159	\$	325,380	\$	221	
Expenditures									
Debt service									
Principal	\$	220,000	\$	220,000	\$	220,000	\$	-	
Interest		89,675		89,675		89,675		-	
Administrative (fiscal) charges		600		600		252		348	
<b>Total Expenditures</b>	\$	310,275	\$	310,275	\$	309,927	\$	348	
Net Change in Fund Balance	\$	14,884	\$	14,884	\$	15,453	\$	569	
Fund Balance - January 1		195,340		195,340		195,340			
Fund Balance - December 31	\$	210,224	\$	210,224	\$	210,793	\$	569	

EXHIBIT B-10

#### BUDGETARY COMPARISON SCHEDULE JOINT HIGHWAY FACILITY DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	<b>Budgeted Amounts</b>			Actual		Variance with		
		Original		Final		Amounts	Fi	nal Budget
Revenues								
Taxes	\$	159,970	\$	159,970	\$	158,505	\$	(1,465)
Intergovernmental		17,086		17,086		18,671		1,585
<b>Total Revenues</b>	\$	177,056	\$	177,056	\$	177,176	\$	120
Expenditures								
Debt service	\$	125 000	\$	125 000	\$	125 000	\$	
Principal Interest	\$	125,000 43,625	Э	125,000 43,625	Þ	125,000 192,942	2	(149,317)
Administrative (fiscal) charges		45,025		400		192,942		(149,317)
Administrative (fiscar) charges		400		400		124		270
<b>Total Expenditures</b>	\$	169,025	\$	169,025	\$	318,066	\$	(149,041)
Excess of Revenues Over (Under)								
Expenditures	\$	8,031	\$	8,031	\$	(140,890)	\$	(148,921)
Other Financing Sources (Uses)								
Transfers in		-		=		159,316		159,316
Net Change in Fund Balance	\$	8,031	\$	8,031	\$	18,426	\$	10,395
Fund Balance - January 1		126,651		126,651		126,651		
Fund Balance - December 31	\$	134,682	\$	134,682	\$	145,077	\$	10,395

EXHIBIT B-11

#### BUDGETARY COMPARISON SCHEDULE LAW ENFORCEMENT EXPANSION DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts		Actual		Variance with	
	Original		Final	 Amounts	Fin	al Budget
Revenues						
Taxes	\$ 139,425	\$	139,425	\$ 138,558	\$	(867)
Intergovernmental	 14,892		14,892	 16,290		1,398
<b>Total Revenues</b>	\$ 154,317	\$	154,317	\$ 154,848	\$	531
Expenditures						
Debt service						
Principal	\$ 138,663	\$	138,663	\$ 138,663	\$	-
Interest	8,306		8,306	8,307		(1)
Administrative (fiscal) charges	 1,000		1,000	 -		1,000
Total Expenditures	\$ 147,969	\$	147,969	\$ 146,970	\$	999
Net Change in Fund Balance	\$ 6,348	\$	6,348	\$ 7,878	\$	1,530
Fund Balance - January 1	 177,693		177,693	 177,693		
Fund Balance - December 31	\$ 184,041	\$	184,041	\$ 185,571	\$	1,530

#### FIDUCIARY FUNDS

#### **AGENCY FUNDS**

<u>Forfeited Tax</u> - is used to account for proceeds from the sale or rental of lands forfeited to the State of Minnesota pursuant to Minn. Stat. ch. 282. The distribution of the net proceeds, after deducting the expenses of the County for managing the tax-forfeited lands, is governed by Minn. Stat. § 282.08. Title to the tax-forfeited lands remains with the state until sold by the County.

<u>Joint Powers Collaborative</u> - to account for the collection and disbursement of funds for the local collaborative.

<u>State Revenue</u> - to account for the collection and disbursement of the state's share of fees, fines, and mortgage registry and state deed taxes collected by the County.

<u>Taxes and Penalties</u> - to account for the collection of taxes and penalties and their distribution to the various funds and governmental units.

<u>Watershed Districts</u> - to account for the collection and disbursement of funds for the maintenance of ditches.



EXHIBIT C-1

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	Balance anuary 1	A	dditions	<u>D</u>	eductions	Balance cember 31
FORFEITED TAX						
<u>Assets</u>						
Cash and pooled investments	\$ 133,184	\$	104,611	\$	133,184	\$ 104,611
<u>Liabilities</u>						
Accounts payable Due to other funds Due to other governments	\$ 44 125,561 7,579	\$	1 93,968 10,642	\$	44 125,561 7,579	\$ 1 93,968 10,642
<b>Total Liabilities</b>	\$ 133,184	\$	104,611	\$	133,184	\$ 104,611
JOINT POWERS COLLABORATIVE  Assets  Cash and pooled investments	\$ 277,703	\$	262,933	\$	302,106	\$ 238,530
Due from other funds Due from other governments	 59,538		- 67,577		59,538	 - 67,577
Total Assets	\$ 337,241	\$	330,510	\$	361,644	\$ 306,107
<u>Liabilities</u>						
Accounts payable Due to other funds Due to other governments	\$ 22,394 11,183 303,664	\$	106,496 154,827 69,187	\$	109,429 143,365 108,850	\$ 19,461 22,645 264,001
Total Liabilities	\$ 337,241	\$	330,510	\$	361,644	\$ 306,107

EXHIBIT C-1 (Continued)

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	Balance anuary 1	Additions		Deductions		Balance December 31	
STATE REVENUE							
<u>Assets</u>							
Cash and pooled investments Accounts receivable	\$ 16,431	\$	216,864 14,421	\$	216,864 16,431	\$	14,421
Total Assets	\$ 16,431	\$	231,285	\$	233,295	\$	14,421
<u>Liabilities</u>							
Due to other governments	\$ 16,431	\$	231,285	\$	233,295	\$	14,421
TAXES AND PENALTIES							
<u>Assets</u>							
Cash and pooled investments	\$ 1,222,190	\$	72,655,169	\$	72,351,373	\$	1,525,986
Accounts receivable  Due from other funds	 9 125,561		93,968		9 125,561		93,968
Total Assets	\$ 1,347,760	\$	72,749,137	\$	72,476,943	\$	1,619,954
<u>Liabilities</u>							
Due to other funds	\$ 5,416 1,342,344	\$	383 72,748,754	\$	5,416 72,471,527	\$	383 1,619,571
Due to other governments  Total Liabilities	\$ 1,347,760	\$	72,748,734	\$	72,476,943	\$	1,619,954
WATERSHED DISTRICTS							
<u>Assets</u>							
Cash and pooled investments	\$ 15,529	\$	915,789	\$	919,883	\$	11,435
<u>Liabilities</u>							
Due to other governments	\$ 15,529	\$	915,789	\$	919,883	\$	11,435

EXHIBIT C-1 (Continued)

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	 Balance January 1	Additions		Deductions		Balance December 31	
TOTAL ALL AGENCY FUNDS							
<u>Assets</u>							
Cash and pooled investments Accounts receivable Due from other funds Due from other governments  Total Assets	\$  1,648,606 16,440 185,099 - 1,850,145	\$ 	74,155,366 14,421 93,968 67,577 <b>74,331,332</b>	\$ 	73,923,410 16,440 185,099 - 74,124,949	\$ \$	1,880,562 14,421 93,968 67,577 <b>2,056,528</b>
<u>Liabilities</u>	 , ,		, ,		, ,		, ,
Accounts payable Due to other funds Due to other governments	\$ 22,438 142,160 1,685,547	\$	106,497 249,178 73,975,657	\$	109,473 274,342 73,741,134	\$	19,462 116,996 1,920,070
Total Liabilities	\$ 1,850,145	\$	74,331,332	\$	74,124,949	\$	2,056,528







#### EXHIBIT D-1

# SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2013

	Ge	Governmental Enterpris Funds Funds		-	Total All Funds		
Shared Revenue							
State							
Highway users tax	\$	6,240,520	\$	-	\$	6,240,520	
County program aid		2,364,446		-		2,364,446	
PERA rate reimbursement		61,294		-		61,294	
Disparity reduction credit		2,184,911		-		2,184,911	
Disaster credits		169,534		-		169,534	
Police aid		196,644		-		196,644	
Market value credit		152,969		-		152,969	
Disparity reduction aid		13,152		-		13,152	
Total shared revenue	\$	11,383,470	\$		\$	11,383,470	
Reimbursement for Services							
State							
Minnesota Department of Human Services	\$	1,030,397	\$	63,205	\$	1,093,602	
Payments							
Local							
Local	\$	-	\$	9,506	\$	9,506	
Payments in lieu of taxes		35,174		-		35,174	
Total payments	\$	35,174	\$	9,506	\$	44,680	
Grants							
State							
Minnesota Department/Board of							
Corrections	\$	126,212	\$	-	\$	126,212	
Trial Courts		493		-		493	
Public Safety		233,494		-		233,494	
Transportation		745,455		3,225		748,680	
Education		-		791		791	
Health		-		693,402		693,402	
Natural Resources		786,505		-		786,505	
Human Services		2,993,330		166,002		3,159,332	
Water and Soil Resources		61,820		-		61,820	
Pollution Control Agency		-		146,176		146,176	
Peace Officer Standards and Training Board		15,037	-			15,037	
Total state	\$	4,962,346	\$	1,009,596	\$	5,971,942	

EXHIBIT D-1 (Continued)

# SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2013

	G	overnmental Funds	Enterprise Funds		Total All Funds	
Grants (Continued)						
Federal						
Department of						
Agriculture	\$	249,817	\$	278,092	\$	527,909
Commerce		32,317		-		32,317
Housing and Urban Development		93,747		-		93,747
Justice		167,504		7,587		175,091
Transportation		8,523		-		8,523
Health and Human Services		3,362,195		1,026,281		4,388,476
Homeland Security		91,689		<u>-</u>		91,689
Total federal	\$	4,005,792	\$	1,311,960	\$	5,317,752
Total state and federal grants	\$	8,968,138	\$	2,321,556	\$	11,289,694
<b>Total Intergovernmental Revenue</b>	<u>\$</u>	21,417,179	\$	2,394,267	\$	23,811,446

EXHIBIT D-2

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Expenditures		
U.S. Department of Agriculture				
Passed Through Minnesota Department of Education				
Child Nutrition Cluster	10.552	ф	12.007	
School Breakfast Program National School Lunch Program	10.553 10.555	\$	13,007 22,211	
Passed Through Minnesota Department of Health				
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557		242,874	
Passed Through Minnesota Department of Human Services				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561		338,500	
Total U.S. Department of Agriculture		\$	616,592	
U.S. Department of Commerce				
Passed Through the Department of Public Safety and the Headwaters Regional Development Commission				
Public Safety Interoperable Communications Grant Program	11.555	\$	32,317	
U.S. Department of Housing and Urban Development				
Passed Through Minnesota Department of Employment and Economic Development				
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	\$	93,747	
in Hawaii	14.228	<u> </u>	93,747	
U.S. Department of Justice				
Passed Through Minnesota Department of Public Safety				
Juvenile Accountability Block Grants	16.523	\$	7,587	
Edward Byrne Memorial Justice Assistance Grant Program	16.738		35,139	
Passed Through Minnesota Department of Public Safety and City of Moorhead				
Edward Byrne Memorial Formula Grant Program (Total Edward Byrne Memorial Formula Grant Program 16.579 \$69,888)	16.579		35,800	
(				
Direct				
Enhanced Training and Services to End Violence and Abuse of Women Later in Life	16.528		59,823	
Edward Byrne Memorial Formula Grant Program	16.579		34,088	
(Total Edward Byrne Memorial Formula Grant Program 16.579 \$69,888) Bulletproof Vest Partnership Program	16.607		2,654	
Total U.S. Department of Justice		\$	175,091	
-				

EXHIBIT D-2 (Continued)

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

Federal Grantor Pass-Through Agency	Federal CFDA		
Grant Program Title	Number	Evi	oenditures
Grant Hogram Titt	Number	LA	<u>benuitures</u>
U.S. Department of Transportation			
Passed Through Minnesota Department of Public Safety and City of Moorhead			
State and Community Highway Safety	20.600	\$	5,816
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608		2,707
Total U.S. Department of Transportation		\$	8,523
U.S. Election Assistance Commission			
Passed Through Minnesota Secretary of State			
Help America Vote Act Requirements Payments	90.401	\$	9,231
U.S. Department of Health and Human Services			
Passed Through National Association of County and City Health Officials			
Medical Reserve Corps Small Grant Program	93.008	\$	4,018
Passed Through Minnesota Department of Health			
Public Health Emergency Preparedness	93.069		93,719
Immunization Cooperative Agreements	93.268		2,950
Centers for Disease Control and Prevention - Investigations and Technical Assistance	93.283		1,875
Affordable Care Act (ACA) Maternal, Infant, and Early Childhood Home Visiting Program	93.505		13,875
PPHF 2012: National Public Health Improvement Initiative	93.507		5,359
PPHF 2012: Community Transformation Grants and National Dissemination and Support			
for Community Transformation Grants - Financed Solely by 2012 Prevention and			
Public Health Funds	93.531		548,450
Temporary Assistance for Needy Families (TANF) Cluster			
Temporary Assistance for Needy Families	93.558		95,565
(Total Temporary Assistance for Needy Families 93.558 \$711,972)			
Maternal and Child Health Services Block Grant to the States	93.994		70,451

EXHIBIT D-2 (Continued)

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

Federal Grantor Pass-Through Agency	Federal CFDA		
Grant Program Title	Number	Ex	penditures
U.S. Department of Health and Human Services (Continued)			
Passed Through Minnesota Department of Human Services			
Projects for Assistance in Transition from Homelessness (PATH)	93.150		57,440
Promoting Safe and Stable Families	93.556		14,067
Temporary Assistance for Needy Families (TANF) Cluster	73.330		14,007
Temporary Assistance for Needy Families	93.558		616,407
(Total Temporary Assistance for Needy Families 93.558 \$711,972)	75.550		010,107
Emergency Contingency Fund for Temporary Assistance for Needy Families			
(TANF) State Program - ARRA	93.714		723
Child Support Enforcement	93.563		978,876
Refugee and Entrance Assistance - State-Administered Programs	93.566		774
Child Care Development Block Grant	93.575		42,174
Stephanie Tubbs Jones Child Welfare Services Program	93.645		9,148
Foster Care - Title IV-E	93.658		385,993
Social Services Block Grant	93.667		437,103
Chafee Foster Care Independence Program	93.674		9,782
Children's Health Insurance Program	93.767		10,657
Medical Assistance Program	93.778		1,156,028
Block Grants for Prevention and Treatment of Substance Abuse	93.959		108,393
Total U.S. Department of Health and Human Services		\$	4,663,827
U.S. Department of Homeland Security			
Passed Through Minnesota Department of Public Safety			
Hazard Mitigation Grant	97.039	\$	8,256
Emergency Management Performance Grants	97.042		8,411
Pre-Disaster Mitigation	97.047		13,605
Total U.S. Department of Homeland Security		\$	30,272
Total Federal Awards		\$	5,629,600



# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2013

#### 1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Clay County. The County's reporting entity is defined in Note 1 to the financial statements.

#### 2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Clay County under programs of the federal government for the year ended December 31, 2013. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of Clay County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Clay County.

#### 3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

#### 4. Clusters

Clusters of programs are groupings of closely related programs that share common compliance requirements. Total expenditures by cluster are:

Child Nutrition Cluster \$ 35,218 TANF Cluster \$ 712.695

### 5. Reconciliation to Schedule of Intergovernmental Revenue

Federal grant revenue per Schedule of Intergovernmental Revenue	\$ 5,317,752
Grants received in 2006, recognized in 2013 Help America Vote Act Requirements Payments (CFDA #90.401)	9,231
Grants received more than 60 days after year-end, deferred in 2013	9,231
State Administrative Matching Grants for Supplemental Nutrition Assistance	00.603
Program (CFDA #10.561)	88,683
Temporary Assistance for Needy Families (CFDA #93.558)	21,726
Child Support Enforcement (CFDA #93.563)	107,644
Medical Assistance Program (CFDA #93.778)	150,113
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	
(CFDA #97.036)	81,358
Deferred in 2012, recognized as revenue in 2013	
Temporary Assistance for Needy Families (CFDA #93.558)	(2,293)
Foster Care - Title IV-E (CFDA #93.658)	(1,839)
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	
(CFDA #97.036)	(81,358)
Hazard Mitigation Grant (CFDA #97.039)	 (61,417)
Expenditures Per Schedule of Expenditures of Federal Awards	\$ 5,629,600

# 6. Subrecipients

Of the expenditures presented in the schedule, Clay County provided federal awards to subrecipients as follows:

		Α	Amount	
CFDA		Pro	ovided to	
Number	Program Name	Sub	Subrecipients	
14.228	Community Development Block Grants/State's Program and			
14.226	Non-Entitlement Grants in Hawaii	\$	93,747	

#### 7. American Recovery and Reinvestment Act

The American Recovery and Reinvestment Act of 2009 (ARRA) requires recipients to clearly distinguish ARRA funds from non-ARRA funding. In the schedule, ARRA funds are denoted by the addition of ARRA to the program name.